



Hawai'i Energy: History of Annual EM&V-Related Research

**Program Year 2009 through Calendar Year 2024
Impact, cost-effectiveness, market, potential,
process and related evaluations**

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- Evergreen Economics, EM&V Contractor, PY09-PY13
- Opinion Dynamics, EM&V Contractor, PY14-PY16

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- Hawaii Public Utilities Commission (HPUC)
- Energy Efficiency Manager (EEM)
- Technical Advisory Group (TAG)
- Technical Working Group (TWG)

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1 | Introduction

This report provides a summary-level description of all evaluation, measurement, and verification (EM&V)-related research completed since 2009. This version adds EM&V research activities completed or initiated during the calendar year (CY) 2024.

History reports for 2009 through 2018 were organized by activities completed in each Program Year (PY), July through June of the current year (i.e., PY23 = July 1, 2023, through June 30, 2024). The version published in 2019 covered both PY17 and CY18 activities. Subsequently, this document is organized by CY activities and includes activities begun or completed in a calendar year.

In previous years, the EM&V Contractor compiled a list of all ongoing and unique research efforts, including activities identified in prior-year History of Annual EM&V Reports,¹ verification reports, potential studies, customer research, and satisfaction studies. This review and synthesis resulted in tables summarizing the research activities for each reporting period by sector (residential and business). This format lets the reader see when the EM&V contractor executed a research activity and can review the description.

¹ Reports referenced within this document are available at www.hawaiienergy.com/about/information-reports.

2 | EM&V Research Activity By Reporting Period

Table 2-1 on the following page summarizes the EM&V research activities completed for each reporting period. [Appendix A](#) provides a high-level definition of each research activity presented in the table. Subsequent sections include a brief description of all EM&V-related research for each reporting period, including a table that illustrates whether the research was completed for the residential, business, or both sectors.

Table 2-1 EM&V Research Activities

		PY09	PY10	PY11	PY12	PY13	PY14	PY15	PY16	PY17 CY18	CY19	CY20	CY21	CY22	CY23	CY24		
Impact	Technical Reference Manual (TRM) Review	Mid-Year TRM Update									✓	✓		✓	✓			
		TRM Review	✓	✓	✓	✓					✓	✓	✓	✓	✓	✓		
		TRM Recommendations Review			✓	✓			✓	✓	✓	✓	✓	✓	✓	✓		
		Major TRM Update				✓					✓	✓	✓	✓	✓	✓	✓	
		TRM Framework									✓							
		Custom Project Guidance Document												✓			✓	
	Verification	Program Staff Interviews										✓		✓	✓	✓	✓	
		Database Review	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	
		Application of TRM Values	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	
		Application and Invoice Review		✓	✓	✓			✓	✓	✓	✓	✓	✓	✓	✓	✓	
		Engineering Desk Review	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	
		On-Site Verification	✓	✓	✓	✓		✓	✓		✓	✓			✓	✓	✓	
		Upstream Lighting Review	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓					
		Quality Assurance/Quality Control (QA/QC) Project Reviews										✓						
		Peer Comparison Billing Data Review					✓	✓	✓	✓	✓	✓	✓					
		Market Transformation Verification				✓	✓	✓	✓		✓	✓	✓	✓	✓	✓	✓	✓
		Customer Satisfaction Verification									✓	✓	✓	✓	✓	✓	✓	✓
		Total Resource Benefits (TRB) Calculations	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓
		Verification of Award Claim, Island Equity Calculations	✓	✓	✓				✓	✓	✓	✓	✓	✓	✓	✓	✓	✓
		Incentive Verification											✓	✓	✓			
	Other	Net-to-Gross (NTG) Assessment			✓						✓							
		Integrated Building Design and Construction Standards Verification					✓											
		Small Business Direct Install Lighting (SDBIL) Verification					✓											
		Peer Group Comparison Control Group Analysis			✓													
		Solar Water Heating Billing Analysis		✓														
		Condominium Sub-metering Analysis				✓	✓											
		Energy Efficiency Portfolio Standard (EEPS) Review Research					✓				✓							
		Peer Program Incremental Savings Approach									✓							
		NTG and Baseline Approach									✓							
		LED Lifetime Savings									✓							
		LED Market Transformation Attribution Study										○	✓					
		Codes and Standards (C&S) Attribution Study										○	✓					
		Peer Stoppage Treatment Study											✓					
Process	Participant Surveys	✓	✓	✓	✓	✓												
	Non-participant Surveys	✓																
	Trade Ally Interviews	✓	✓		✓													
	Focus Group Data Collection		✓															
Market Assessment	Market Assessment Evaluation	✓	✓															
	Baseline Study					✓				○	✓	✓						
	Baseline Supplemental Surveys										○	✓						
	Potential Study	✓	✓			✓				✓	○	✓						
	Food Service Sector Market Assessment				✓													
Upstream Lighting Program Analysis			✓	✓	✓													

Table 2-1 EM&V Research Activities

		PY09	PY10	PY11	PY12	PY13	PY14	PY15	PY16	PY17 CY18	CY19	CY20	CY21	CY22	CY23	CY24
Other Studies	Non-Energy Benefits Literature Review			✓												
	Economic Impact Analysis		✓													
	Energy Efficiency Study	✓	✓													
	New Initiatives and Pilot Program Analysis		✓													
	Hours of Use Inputs for Key C&I Programs								✓							
	Potential Overlap Between Key C&I Programs								✓							
	Comprehensive Longitudinal Effects (CLE) Study								✓							
	History of Hawaii Building Energy Codes						✓									
	Hawai'i Energy Awareness Study							✓								
	Historic Participation Analysis							✓								
History of Annual EM&V-Related Research	✓	✓						✓	✓	✓	✓	✓	✓	✓	✓	

✓ = Substantially completed; ○ = Initiated

3 | EM&V Research by Program Year & Sector

The subsections below briefly describe each EM&V research activity for each reporting period.

CY24 EM&V Research

Table 3-1 presents the residential and business research activities completed (✓) and initiated (O) by the EM&V Contractor in CY24.

Table 3-1 EM&V Research Activities – CY24

			CY24	
			Residential	Business
Impact	TRM Review	Major TRM Update (PY24)	✓	✓
		Mid-Year TRM Update (PY24)		
		TRM Review (PY25)		
		TRM Recommendations Review (PY25)		
		Major TRM Update (PY25)	O	O
		Custom Project Guidance Document		✓
	Verification	Program Staff Interviews		
		Database Review (PY23)	✓	✓
		Application of TRM Values (PY22)	✓	✓
		Application and Invoice Review (PY22)	✓	✓
		Engineering Desk Review (PY22)	✓	✓
		On-Site Verification (PY22)	✓	✓
		QA/QC Project Reviews		
		Upstream Lighting Review		
		Peer Comparison Review		
		Market Transformation Verification (PY22)	✓	✓
		Customer Satisfaction Verification (PY22)	✓	✓
		Total Resource Benefits Calculations (PY22)	✓	✓
		Verification of Award Claim, Island Equity Calculations (PY22)	✓	✓
	Incentive Verification			
Other	LED Market Transformation Attribution Study			
	C&S Attribution Study			

✓ = Completed or partially completed; O = Initiated

TRM Review and Update

The Hawai'i Energy [TRM Framework](#) calls for an annual TRM content review and update. The workflow includes several steps:

- Annual TRM update planning
- Input on updates from the TAG
- Prioritization of measures and content to update
- Benchmarking analysis
- Draft TRM updates
- Review and feedback
- TRM adjustments
- Final TRM presented for HPUC approval

In CY24, the EM&V Contractor completed the last five steps for the [PY24 TRM review and update](#) and updated avoided costs for the PY25–PY27 triennium as one of the first steps of the [PY25 TRM review and update](#).

Completion of Major TRM Review and Update: PY24 TRM

The EM&V Contractor completed the first three steps (planning, receiving input, and prioritizing updates) for the PY24 major TRM review and update in CY23. The updates were based on findings from the [TRM Review and Recommendations Review](#). In CY24, the EM&V Contractor completed the benchmarking analysis, draft updates, review and feedback, and additional adjustments, then received final approval from the HPUC.

Initiation of Major TRM Review and Update: PY25 TRM

The EM&V Contractor initiated the update process for the PY25 TRM during the second half of CY24. The EM&V Contractor updated the avoided costs for the PY25-PY27 triennium, which will be featured as part of the Major Review and Update for the PY25 TRM once completed in CY25.

Verification

The EM&V Contractor completed the PY22 Verification, the results of which can be read in the [Verification](#) section of the [CY23 EM&V Research](#) chapter. Because of budgetary and contractual constraints, the EM&V Contractor did not begin work in earnest on the PY23 Verification until CY25. The EM&V Contractor completed its initial review of the reconciled (final) Hawai'i Energy program tracking database near the end of CY24. This task preceded the development of sampling plans for desk reviews and on-site visits, which were developed in January CY25.

CY23 EM&V Research

Error! Reference source not found. presents the residential and business research activities completed (✓) and initiated (O) by the EM&V Contractor in CY23.

Table 3-2 EM&V Research Activities – CY23

			CY23	
			Residential	Business
Impact	TRM Review	Major TRM Update (PY23)	✓	✓
		Mid-Year TRM Update (PY23)	✓	✓
		TRM Review (PY24)	✓	✓
		TRM Recommendations Review (PY24)	✓	✓
		Major TRM Update (PY24)	O	O
		Custom Project Guidance Document		
	Verification	Program Staff Interviews	✓	✓
		Database Review	✓	✓
		Application of TRM Values	✓	✓
		Application and Invoice Review	✓	✓
		Engineering Desk Review	✓	✓
		On-Site Verification	✓	✓
		QA/QC Project Reviews		
		Upstream Lighting Review		
		Peer Comparison Review		
		Market Transformation Verification	✓	✓
		Customer Satisfaction Verification	✓	✓
		Total Resource Benefits Calculations	✓	✓
		Verification of Award Claim, Island Equity Calculations	✓	✓
	Incentive Verification			
Other	LED Market Transformation Attribution Study			
	C&S Attribution Study			

✓ = Completed or partially completed; O = Initiated

TRM Review and Update

The Hawai'i Energy [TRM Framework](#) calls for an annual review and update of TRM content. The workflow includes several steps:

- Annual TRM update planning
- Input on updates from the TAG
- Prioritization of measures and content to update
- Benchmarking analysis
- Draft TRM updates
- Review and feedback
- TRM adjustments
- Final TRM presented for HPUC approval

In CY23, the EM&V Contractor completed the last five steps for the [PY23 TRM review and update](#), completed [the mid-year update to the PY23 TRM](#), and completed the first three steps of the [PY24 TRM review and update](#).

Completion of Major TRM Review and Update: PY23 TRM

The EM&V Contractor completed the first three steps (planning, receiving input, and prioritizing updates) for the PY23 major TRM review and update in CY22. The updates were based on findings from the [TRM Review and Recommendations Review](#). In CY23 the EM&V Contractor completed the benchmarking analysis, draft updates, review and feedback, and additional adjustments, then received final approval from the HPUC.

Mid-Year TRM Update: PY23 TRM

The EM&V Contractor carried out additional updates to the PY23 TRM during the middle of PY23 (CY23) in response to a request for modifications from Hawai'i Energy. The requested modifications centered on new PY23 program opportunities Hawai'i Energy identified after the finalization of the original PY23 TRM. The [TRM Framework](#) allows for mid-year additions as long as the requests are submitted and approved prior to implementation of the new or expanded measures. The mid-year updates for the PY23 TRM were as follows:

- Residential Appliance, Induction Cooktop: New measure that consists of replacing an electric resistance cooktop with an ENERGY STAR-certified induction cooktop in an existing home or installing an ENERGY STAR-certified induction cooktop in a newly constructed home.
- Residential Appliance, Heat Pump Clothes Dryer: New measure that consists of replacing an electric resistance clothes dryer with an ENERGY STAR-certified heat pump clothes dryer in an existing home or installing an ENERGY STAR-certified heat pump clothes dryer in a newly constructed home.
- Residential Plug/Process, Electric Vehicle Charger: New measure that consists of replacing a non-ENERGY STAR Level 2 Electric Vehicle Charger with an ENERGY STAR-certified Level 2 Electric Vehicle Charger in an existing home or installing an ENERGY STAR-certified Level 2 Electric Vehicle Charger in a new or existing home instead of installing a non-ENERGY STAR charger.
- Commercial Lighting, U-bend Lamps: Measure update that adds an option for a single LED U-bend lamp to replace a single fluorescent U-bend lamp.

TRM Review and Recommendations Review: PY24 TRM

During CY23, the EM&V Contractor completed the PY24 TRM review and recommendations review.

After first developing a plan for the PY24 TRM updates, the EM&V Contractor compiled a preliminary list of measures and content to consider in the review and update process. The EM&V Contractor identified these items during previous TRM updates and PY22 Verification and through correspondence with Hawai'i Energy, the EEM, and the HPUC. The EM&V Contractor next requested additional input on the preliminary list of update ideas from the TAG and then compiled all suggested updates into a comprehensive list for prioritization. This process resulted in a list of 96 potential items to review and update. Using four criteria to score each suggested update and considering the level of effort and time required for each update, the EM&V Contractor recommended a "short list" of 13 existing measure updates and two new measure additions (plus two priority special studies if funding permits) for the PY24 TRM update. In response to Hawaii's upcoming fluorescent lighting ban, several of the updates include adding sunset dates to lighting measures that have fluorescent baselines.²

Initiation of Major TRM Review and Update: PY24 TRM

The EM&V Contractor initiated the update process for the PY24 TRM during the second half of CY23. The updates were based on findings from the [TRM Review and Recommendations Review](#) steps described above.

Verification

The EM&V Contractor independently verified Hawai'i Energy's performance relative to the PY22 Annual Plan performance targets.³ The targets span a range of performance indicators, including energy and demand savings for clean energy technologies, accessibility and affordability, economic development and market

² The state of Hawaii's HB 192 Act 225 calls for a ban on sales of screw-base CFLs in December 2024 and pin-base CFLs and linear fluorescent lamps in December 2025.

³ Hawai'i Energy PY2022 Verification Report, Final, Prepared by Applied Energy Group, Prepared for Hawaii Public Utilities Commission, June 11, 2024. (This report has not been published yet.)

transformation, and customer satisfaction. Successfully meeting the performance targets related to these indicators leads to a financial reward for Hawai'i Energy.

The EM&V Contractor utilized several methods to arrive at verified savings and performance results. The subsections below summarize the methods. Through these verification activities, the EM&V Contractor found that Hawai'i Energy achieved 40% of the available awards (compared to the 38% claimed by Hawai'i Energy).

Database Review

The EM&V Contractor received an initial tracking database from Hawai'i Energy in September 2023. This initial database was reviewed across all programs to assess the close-to-final aggregate savings and inform the verification plan, specifically to finalize verification methods for each program and develop a desk review sampling plan.

Application of TRM

The EM&V Contractor verified the extent to which Hawai'i Energy correctly claimed savings for all deemed and semi-deemed measures by using the PY22 Hawai'i Energy TRM (Version v2.0) to apply appropriate algorithms and directly calculate savings. Through this analysis, the EM&V Contractor found that Hawai'i Energy correctly calculated the claimed savings in nearly all cases. However, opportunities exist for Hawai'i Energy to track additional information and include more semi-deemed measures in this verification activity going forward.

Engineering Desk Review, including Application and Invoice Review

The EM&V Contractor completed engineering desk reviews for a representative sample of deemed, semi-deemed, and custom projects. For each sampled project, the review assessed the alignment between project documentation and inputs in the tracking system to confirm the accuracy and reasonableness of the input data and project savings. These simple desk reviews were completed for measures recorded in the Business Energy Efficiency Measures (BEEM), Residential Energy Efficiency Measures (REEM), Residential Energy Services and Maintenance (RESM), Business Hard-to-Reach (BHTR), and Residential Hard-to-Reach (RHTR) programs. For sampled custom projects in the Custom Business Energy Efficiency Measures (CBEEM) program, the EM&V Contractor additionally investigated the appropriateness of savings methodologies and algorithms based on industry best practices. Across these programs, the EM&V Contractor received a variety of documentation from Hawai'i Energy to support the desk review verification process. The nature of the documentation spanned project-specific calculators, invoices, applications, and equipment specification sheets.

The EM&V Contractor made a few adjustments to savings based on the simple desk reviews. Most often, we found that project savings were based on slightly different inputs for efficiency ratios for HVAC measures or wattages for LED measures based on the project documentation. It also identified an issue in how Hawai'i Energy's tracking database calculated coincidence factors for Energy Advantage projects, which affected BHTR demand reductions.

The EM&V Contractor also made adjustments to custom transformer, chiller, and VFD pool pump projects during its CBEEM complex desk reviews. Most often, the EM&V Contractor identified incorrect estimated useful lives or lifetime savings calculations. The VFD pool pump project did not conform to Custom Project Guidance.

Onsite Visit Verification

The EM&V Contractor conducted 30 onsite visits with a representative sample of custom projects in the CBEEM program. For each sampled project, the EM&V Contractor and its subcontractor developed a data collection plan, scheduled site visits with customers and verified key equipment inputs and investigated the appropriateness of savings methodologies and algorithms based on industry best practices, using findings from the onsite visit to verify project savings.

The EM&V Contractor found that most projects were installed and operating as expected. Savings adjustments were made primarily to lighting projects in the form of updated wattages, rated lifetime hours, control settings (e.g., dimming), facility types and installation locations, and annual hours of operation.

Accessibility & Affordability Verification

Accessibility & Affordability (A&A) is comprised of Economically Disadvantaged and Island Equity key focus areas. The EM&V Contractor verified A&A efforts by reviewing a combination of program tracking data, geographic distribution of incentives, and agreements with community and non-profit organizations and adjusted lifetime bill savings for CET verification findings.

Hawai'i Energy met all Economically Disadvantaged performance targets. Hawai'i Energy did not claim an award for business A&A first-year bill savings. However, in using verified energy savings and demand reductions in conjunction with current commercial customer effective retail rates, the EM&V Contractor verified 108% of Hawai'i Energy's business A&A first-year bill savings performance target. This increased Hawai'i Energy's non-CET awards by \$15,000.

To verify Hawai'i Energy's PY22 results for meeting Island Equity goals, the EM&V Contractor reviewed documentation provided by Hawai'i Energy and confirmed incentive payments using the tracking database and a customer equity report that included the full program spending by island. Performance goals were framed as incentive spending that was associated with each island across the resource acquisition and market transformation programs. For purposes of tracking spending for Maui County, the islands of Maui, Lanai, and Molokai were combined to reflect the totality of Maui County. The EM&V Contractor found that spending by island did not meet Affordability & Accessibility targets for Island Equity because of lower spending in the County of Maui.

Market Transformation & Economic Development Verification

Hawai'i Energy provided the EM&V Contractor with documentation to verify Market Transformation & Economic Development (MTED) activities. For PY22, this documentation primarily included the number of participant-hours, participants attending, and events. Specifically, the EM&V Contractor assessed accomplishments through the following activities:

- Review of event, presentation, or workshop attendance spreadsheets/sign-up sheets and event flyers (if available)
- Review of event summaries documenting the date and number of participants in attendance

The EM&V Contractor verified that Hawai'i Energy achieved all MTED awards. It did not meet its performance target for Outcome Metrics, a new key focus area pertaining to increasing adoption of high-efficiency commercial kitchen equipment; however, there is no performance award associated with this target. In documentation pertaining to the Refrigeration Efficiency initiative, Hawai'i Energy staff indicated it sought to increase the number of customers participating in a refrigeration efficiency project by 5%, increasing its target number of participants from 75 in PY21 to 78 in PY22. To Hawai'i Energy's credit, it increased its participant count by 8% (from 63 in PY21 to 68 in PY22); however, it did not achieve the original target number of participants in PY21, which set itself up to fall short of a similarly aggressive target in PY22.

Customer Satisfaction Verification

To measure residential participant satisfaction, Hawai'i Energy used the customer management tool Medallia, which sent customers an automated email survey soliciting feedback on their experience with a variety of program interaction elements. For business participants, Hawai'i Energy sent monthly surveys to new participants through an in-house customer experience management tool. To meet PY22 targets, Hawai'i Energy had to achieve customer satisfaction scores of at least 9.0 (out of a possible 10) on overall customer satisfaction for each of the residential and business sectors.

Using output from the Medallia and in-house survey tools, the EM&V Contractor verified 100% of the claimed customer satisfaction scores for business and residential participant satisfaction. Each metric exceeded the target average satisfaction score of 9.0 out of 10.

Total Resource Benefit Calculations

Using the results from the tracking system verification and desk review, the EM&V Contractor developed program and portfolio realization rates,⁴ along with their associated TRB. To calculate the TRB, the EM&V Contractor utilized the deemed factors presented in the PY22 TRM and applied those criteria to each program, sector, and the Hawai'i Energy portfolio for purposes of verifying TRB performance achievement relative to the PY22 goals.

Differences in the claimed (included in the tracking database) and verified (calculated by the EM&V Contractor) TRBs reflected the changes that the EM&V Contractor made to the claimed savings during the database review, TRM application, and engineering desk review activities, as well as any errors Hawai'i Energy made when calculating the TRBs.

In general, the EM&V Contractor found that TRBs were calculated correctly.

Verification of Award Claim

The HPUC sets performance goals and financial incentives for Hawai'i Energy to achieve. The EM&V Contractor reviewed the established goals, claimed results and award, and separately calculated a verified award based on the PY22 verification results. The EM&V Contractor verified that Hawai'i Energy achieved 40% of available financial awards.

⁴ The Realization Rate is the ratio of verified savings to claimed savings.

CY22 EM&V Research

Table 3-3 presents the residential and business research activities completed (✓) and initiated (O) by the EM&V Contractor in CY22.

Table 3-3 EM&V Research Activities – CY22

			CY22	
			Residential	Business
Impact	TRM Review	Major TRM Update (PY22)	✓	✓
		Mid-Year TRM Update (PY22)	✓	✓
		TRM Review (PY23)	✓	✓
		TRM Recommendations Review (PY23)	✓	✓
		Major TRM Update (PY23)	O	O
		Custom Project Guidance Document	✓	✓
	Verification	Program Staff Interviews	✓	✓
		Database Review	✓	✓
		Application of TRM Values	✓	✓
		Application and Invoice Review	✓	✓
		Engineering Desk Review	✓	✓
		On-Site Verification	✓	✓
		QA/QC Project Reviews		
		Upstream Lighting Review		
		Peer Comparison Review		
		Market Transformation Verification	✓	✓
		Customer Satisfaction Verification	✓	✓
		Total Resource Benefits Calculations	✓	✓
		Verification of Award Claim, Island Equity Calculations	✓	✓
		Incentive Verification		✓
	Other	LED Market Transformation Attribution Study		
		C&S Attribution Study		

✓ = Substantially completed; O = Initiated

TRM Review and Update

The Hawai'i Energy [TRM Framework](#) calls for an annual review and update of TRM content. The workflow includes several steps:

- Annual TRM update planning
- Input on updates
- Prioritization
- Draft TRM updates
- Review and feedback
- TRM adjustments
- Final TRM presented for HPUC approval

In CY22, the EM&V Contractor completed the last four steps for the [PY22 TRM review and update](#), completed the [mid-year update to the PY22 TRM](#), completed the first three steps for the [PY23 TRM review and update](#), and initiated the last four steps for the [PY23 TRM review and update](#).

The EM&V Contractor also completed one special study in CY22. Substantially completed in CY21, the [Custom Project Guidance Document](#), which aims to provide expectations related to the documentation and savings calculations during the implementation and verification of custom projects, was approved by the HPUC in CY22.

Completion of Major TRM Review and Update: PY22 TRM

The EM&V Contractor completed the first three steps (planning, receiving input, and prioritizing updates) for the PY22 major review and update in CY21. The updates were based on findings from the [TRM Review](#)

[and Recommendations Review](#) and completed the draft update, review and feedback, additional adjustments, and then received final approval from the HPUC in early CY22.

Mid-Year TRM Update: PY22 TRM

The EM&V Contractor carried out updates to the PY22 TRM during the middle of the PY22 program year in response to a request for modifications from Hawai'i Energy. The requested modifications centered on new PY22 program opportunities Hawai'i Energy identified after the finalization of the original PY22 TRM. The [TRM Framework](#) allows for mid-year additions as long as the requests are submitted and approved prior to implementation of the new or expanded measures. The mid-year updates for the PY22 TRM were as follows: ⁵

- **Residential Central AC Retrofit:** New baseline conditions, modified program criteria, and clarifications to existing content
- **Residential Ductless Split Systems:** New baseline conditions and clarifications to existing content
- **Residential HVAC Savings Calculator:** New baseline conditions, modified program criteria, and clarifications to existing content
- **Residential LED:** New, temporary dual baseline measure (temporarily revises the dual baseline LED measure for underserved markets on specifically Molokai and Lanai, making it active for PY22 through March 2023 when penalties for non-compliance start to hit local distributors/retailers)
- **C&S Tracking Sheet:** New baseline conditions (specifically adding additional types and capacities of commercial HVAC equipment for completeness)
- **Net-to-Gross Ratios (NTGRs):** New NTGRs for RGRID and BGRID
- **Commercial LED Downlight Retrofit:** Clarifications to existing content
- **LED Retrofit Kit Engines:** Clarifications to existing content
- **Energy Advantage:** Correction to error
- **Residential Heat Pump Water Heater:** Addition of custom occupancy option

TRM Review and Recommendations Review: PY23 TRM

During CY22, the EM&V Contractor completed the first three steps (planning, receiving input, and prioritizing updates) for the PY23 major TRM review and update.

After first developing a plan for the PY23 TRM updates, the EM&V Contractor compiled a preliminary list of measures and content to consider in the review and update process. The EM&V Contractor identified these items during the PY22 TRM update and PY21 Verification and through correspondence with Hawai'i Energy, the EEM, and the HPUC. The EM&V Contractor next requested additional input on the preliminary list of update ideas from the Technical Advisory Group (TAG) and then compiled all suggested updates into a comprehensive list for prioritization. This process resulted in a list of 82 potential items to review and update. Using four criteria to score each suggested update and considering the level of effort and time required for each update, the EM&V Contractor recommended a "short list" of updates for the PY23 TRM update. ⁶ The EM&V Contractor made updates to the PY23 TRM beginning at the end of CY22.

⁵ Mid-Year PY TRM v2.1 Update: Summary of Changes Made, Memorandum, Prepared by Applied Energy Group, Prepared for Hawai'i Energy, Energy Efficiency Manager, and Hawaii Public Utilities Commission, March 19, 2020.

⁶ Prioritization of Program Year PY23 TRM Updates_1-10-23_Final, Memorandum, Prepared by Applied Energy Group, Prepared for Energy Efficiency Manager (EEM), Hawaii Public Utilities Commission (HPUC), and Hawai'i Energy, January 10, 2023.

Initiation of Major TRM Review and Update: PY23 TRM

The EM&V Contractor began the update process for the PY23 TRM during the second half of CY22. The updates were based on findings from the [TRM Review and Recommendations Review](#) steps described above.

Custom Project Guidance Document Development

In CY21, the EM&V Contractor drafted the Custom Project Guidance Document in a collaborative effort with Hawai'i Energy and the EEM. This document, which went into effect for PY22, clearly articulates expectations related to the documentation and savings calculations during the implementation and verification of custom projects. Specifically, it defines custom projects, describes program rules, and provides guidance on the following:

- Project documentation and data collection
- Energy savings estimation approach
- Impact evaluation of custom programs

The document includes both minimum requirements and optional best practices, with the goal being improved project implementation, tracking, and alignment with the verification. Findings from verification and TRM review efforts informed many of the topics in the Custom Project Guidance Document. At the end of CY21, the document was largely completed and awaiting approval from the HPUC and Hawai'i Energy. It was approved in April 2022 (CY22) and placed on the Hawai'i Energy website.

Verification

The EM&V Contractor conducted an independent verification of Hawai'i Energy's performance relative to the PY21 Annual Plan performance targets.⁷ The targets span a range of performance indicators, including energy and demand savings for clean energy technologies, accessibility and affordability, economic development and market transformation, and customer satisfaction. Successfully meeting the performance targets related to these indicators leads to a financial reward for Hawai'i Energy.

The EM&V Contractor utilized several methods to arrive at verified savings and performance results. The subsections below summarize the methods. Through these verification activities, the EM&V Contractor found that Hawai'i Energy achieved 63% of the available awards (compared to the 64% claimed by Hawai'i Energy).

Database Review

The EM&V Contractor received an initial tracking database from Hawai'i Energy in September 2022. This initial database was reviewed across all programs to assess the close-to-final aggregate savings and inform the verification plan, specifically to finalize verification methods for each program and develop a desk review sampling plan.

Application of TRM

The EM&V Contractor verified the extent to which Hawai'i Energy correctly claimed savings for all deemed and semi-deemed measures by using the PY21 Hawai'i Energy TRM (Version v2.0) to apply appropriate algorithms and directly calculate savings. Through this analysis, the EM&V Contractor found that Hawai'i Energy correctly calculated the claimed savings in nearly all cases. However, opportunities exist for Hawai'i Energy to track additional information and include more semi-deemed measures in this verification activity going forward.

⁷ Hawai'i Energy PY21 Verification Report, Final, Prepared by Applied Energy Group, Prepared for Hawaii Public Utilities Commission, July 18, 2023. (This report has not been published yet.)

Engineering Desk Review, including Application and Invoice Review

The EM&V Contractor completed engineering desk reviews for a representative sample of deemed, semi-deemed, and custom projects. For each sampled project, the review assessed the alignment between project documentation and inputs in the tracking system to confirm the accuracy and reasonableness of the input data and project savings. These simple desk reviews were completed for measures recorded in the Business Energy Efficiency Measures (BEEM), Residential Energy Efficiency Measures (REEM), Business Hard-to-Reach (BHTR), and Residential Hard-to-Reach (RHTR) programs. For sampled custom projects in the Custom Business Energy Efficiency Measures (CBEEM) program, the EM&V Contractor additionally investigated the appropriateness of savings methodologies and algorithms based on industry best practices. Across these programs, the EM&V Contractor received a variety of documentation from Hawai'i Energy to support the desk review verification process. The nature of the documentation spanned project-specific calculators, invoices, applications, and equipment specification sheets.

The EM&V Contractor made a few adjustments to savings based on the simple desk reviews. Most often, we found that project savings were based on slightly different inputs for EERs or efficient-case wattage based on the project documentation.

Most of the desk review adjustments occurred for sampled custom projects in the CBEEM program. Most often, the EM&V Contractor found a lack of adherence to industry best practices in regression modeling, insufficient project documentation, and incorrect estimated useful lives or lifetime savings calculations.

Onsite Visit Verification

The EM&V Contractor conducted 30 onsite visits with a representative sample of custom projects in the CBEEM program. For each sampled project, AEG and its subcontractor (the AEG Team) developed a data collection plan, scheduled site visits with customers and verified key equipment inputs and investigated the appropriateness of savings methodologies and algorithms based on industry best practices, using findings from the onsite visit to verify project savings.

AEG found that most projects were installed and operating as expected, with some exceptions. Two projects that received substantial incentives through CBEEM had been uninstalled after PY21. AEG verified lifetime savings using a one-year EUL for both projects.

Market Transformation Verification

Hawai'i Energy provided the EM&V Contractor with documentation to verify the market transformation activities, including accessibility and affordability performance metrics. For PY21, this documentation primarily included the number of participant-hours, participants attending, and events. Specifically, the EM&V Contractor assessed accomplishments through the following activities:

- Review of event, presentation, or workshop attendance spreadsheets/sign-up sheets and event flyers (if available)
- Review of event summaries documenting the date and number of participants in attendance

The EM&V Contractor verified that Hawai'i Energy met all market transformation performance targets except for Sustained Outreach within the Behavior Change category. In its interviews with AEG, program staff indicated that Sustained Outreach efforts were being phased out and rolled into the Community-Based Energy Efficiency (CBEE) program with the Economically Disadvantaged key focus area. The CBEE program achieved its target number of communities served.

Customer Satisfaction Verification

To measure residential participant satisfaction, Hawai'i Energy used the customer management tool Medallia, which sent customers an automated email survey soliciting feedback on their experience with a variety of program interaction elements. For business participants, Hawai'i Energy sent monthly surveys to new participants through an in-house customer experience management tool. To meet PY21 targets,

Hawai'i Energy had to achieve customer satisfaction scores of at least 9.0 (out of a possible 10) on overall customer satisfaction for each of the residential and business sectors.

Using output from the Medallia and in-house survey tools, AEG verified 100% of the claimed customer satisfaction scores for business and residential participant satisfaction. Each metric exceeded the 9.0 target%.

Total Resource Benefit Calculations

Using the results from the tracking system verification and desk review, the EM&V Contractor developed program and portfolio realization rates,⁸ along with their associated TRB. To calculate the TRB, the EM&V Contractor utilized the deemed factors presented in the PY21 TRM and applied those criteria to each program, sector, and the Hawai'i Energy portfolio for purposes of verifying TRB performance achievement relative to the PY21 goals.

Differences in the claimed (included in the tracking database) and verified (calculated by the EM&V Contractor) TRBs reflected the changes that the EM&V Contractor made to the claimed savings during the database review, TRM application, and engineering desk review activities, as well as any errors Hawai'i Energy made when calculating the TRBs.

In general, the EM&V Contractor found that the TRBs were calculated correctly, even in cases when lifetime savings had not been calculated correctly using dual-baseline approaches.

Island Equity Calculations

To verify Hawai'i Energy's PY21 results for meeting island equity goals, the EM&V Contractor reviewed documentation provided by Hawai'i Energy and confirmed incentive payments using the tracking database and a customer equity report that included the full program spending by island. Performance goals were framed as incentive spending that was associated with each island across the resource acquisition and market transformation programs. For purposes of tracking spending for Maui County, the islands of Maui, Lanai, and Molokai were combined to reflect the totality of Maui County. The EM&V Contractor found that spending by island did not meet Affordability & Accessibility targets for Island Equity because of lower spending in the County of Maui (driven by the HPUC's call for emergency demand response on Oahu). Additionally, Hawai'i Energy met all Economically Disadvantaged performance targets except for residential customer lifetime bill savings, consistent with prior program years.

Verification of Award Claim

The HPUC sets performance goals and financial incentives for Hawai'i Energy to achieve. The EM&V Contractor reviewed the established goals, claimed results and award, and separately calculated a verified award based on the PY21 verification results. The EM&V Contractor verified that Hawai'i Energy achieved 63% of available financial awards.

⁸ The Realization Rate is the ratio of verified savings to claimed savings.

CY21 EM&V Research

Table 3-4 presents the residential and business research activities completed (✓) and initiated (O) by the EM&V Contractor in CY21.

Table 3-4 EM&V Research Activities – CY21

			CY21	
			Residential	Business
Impact	TRM Review	Major TRM Update (PY21)	✓	✓
		Mid-Year TRM Update (PY21)		
		TRM Review (PY22)	✓	✓
		TRM Recommendations Review (PY22)	✓	✓
		Major TRM Update (PY22)	O	O
		Custom Project Guidance Document	✓	✓
	Verification	Program Staff Interviews	✓	✓
		Database Review	✓	✓
		Application of TRM Values	✓	✓
		Application and Invoice Review	✓	✓
		Engineering Desk Review	✓	✓
		On-Site Verification		
		QA/QC Project Reviews		
		Upstream Lighting Review		
		Peer Comparison Review		
		Market Transformation Verification	✓	✓
		Customer Satisfaction Verification	✓	✓
		Total Resource Benefits Calculations	✓	✓
		Verification of Award Claim, Island Equity Calculations	✓	✓
		Incentive Verification	✓	✓
	Other	LED Market Transformation Attribution Study		
		C&S Attribution Study		

✓ = Substantially completed; O = Initiated

TRM Review and Update

The Hawai'i Energy [TRM Framework](#) calls for an annual review and update of TRM content. The workflow includes several steps:

- Annual TRM update planning
- Input on updates
- Prioritization
- Draft TRM updates
- Review and feedback
- TRM adjustments
- Final TRM presented for HPUC approval

In CY21, the EM&V Contractor completed the last four steps for the [PY21 TRM review and update](#), completed the first three steps for the [PY22 TRM review and update](#), the initiated the last four steps for the [PY22 TRM review and update](#).

The EM&V Contractor also substantially completed one special study in CY21. Through a joint effort with Hawai'i Energy and the EEM, the EM&V Contractor drafted the [Custom Project Guidance Document](#), which aims to provide expectations related to the documentation and savings calculations during the implementation and verification of custom projects.

Completion of Major TRM Review and Update: PY21 TRM

The EM&V Contractor completed the first three steps (planning, receiving input, and prioritizing updates) for the PY21 major review and update in CY20. The updates were based on findings from the [TRM Review](#)

[and Recommendations Review](#) and completed the draft update, review and feedback, additional adjustments, and then received final approval from the HPUC in early CY21.

Mid-Year TRM Update: PY21 TRM

The EM&V Contractor did not complete a mid-year update of the PY21 TRM as there were no suggested updates during PY21.

TRM Review and Recommendations Review: PY22 TRM

During CY21, the EM&V Contractor completed the first three steps (planning, receiving input, and prioritizing updates) for the PY22 major TRM review and update.

After first developing a plan for the PY22 TRM updates, the EM&V Contractor compiled a preliminary list of measures and content to consider in the review and update process. The EM&V Contractor identified these items during the PY21 TRM update and PY Verification and through correspondence with Hawai'i Energy, the EEM, and the HPUC. The EM&V Contractor next requested additional input on the preliminary list of update ideas from the Technical Advisory Group (TAG) and then compiled all suggested updates into a comprehensive list for prioritization. This process resulted in a list of 87 potential items to review and update. Using four criteria to score each suggested update and considering the level of effort and time required for each update, the EM&V Contractor recommended a "short list" of ten standard updates and two new measures for the PY22 TRM update.⁹ The EM&V Contractor began the update process for the PY22 TRM in December of CY21.

Initiation of Major TRM Review and Update: PY22 TRM

The EM&V Contractor began the update process for the PY22 TRM during the second half of CY21. The updates were based on findings from the [TRM Review and Recommendations Review](#) steps described above.

Custom Project Guidance Document Development

In CY21, the EM&V Contractor drafted the Custom Project Guidance Document in a collaborative effort with Hawai'i Energy and the EEM. This document, which will go into effect for PY22, clearly articulates expectations related to the documentation and savings calculations during the implementation and verification of custom projects. Specifically, it defines custom projects, describes program rules, and provides guidance on the following:

- Project documentation and data collection
- Energy savings estimation approach
- Impact evaluation of custom programs

The document includes both minimum requirements and optional best practices. Findings from verification and TRM review efforts informed many of the topics in the Custom Project Guidance Document. At the end of CY21, the document was largely completed and awaiting approval from the HPUC and Hawai'i Energy. (It was approved in April 2022 and placed on the Hawai'i Energy website.)

Verification

The EM&V Contractor conducted an independent verification of Hawai'i Energy's performance relative to the PY20 Annual Plan performance targets.¹⁰ The targets span a range of performance indicators, including energy and demand savings for clean energy technologies, accessibility and affordability, economic

⁹ Prioritization of Program Year 2022 (PY22) Technical Reference Manual Updates: Approved Plan, Memorandum, Prepared by Applied Energy Group, Prepared for Energy Efficiency Manager (EEM), Hawaii Public Utilities Commission (HPUC), and Hawai'i Energy, December 2, 2021.

¹⁰ Hawai'i Energy PY20 Verification Report, Final, Prepared by Applied Energy Group, Prepared for Hawaii Public Utilities Commission, May 20, 2022.

development and market transformation, and customer satisfaction. Successfully meeting the performance targets related to these indicators leads to a financial reward for Hawai'i Energy.

The EM&V Contractor utilized several methods to arrive at verified savings and performance results. The subsections below summarize the methods.

Database Review

The EM&V Contractor received an initial tracking database from Hawai'i Energy in August 2021. This initial database was reviewed across all programs to assess the close-to-final aggregate savings and inform the verification plan, specifically to finalize verification methods for each program and develop a desk review sampling plan.

In previous verification years, the EM&V Contractor accepted multiple revisions of the tracking database because of corrections that Hawai'i Energy made after its final submission. As part of the PY Verification Plan, the EM&V Contractor and the EEM determined that they would only accept one final version of the tracking database. However, Hawai'i Energy found a substantive error after submitting the "final" database (in September 2021), and so the EM&V Contractor accepted one revision in October 2021.¹¹ The EM&V Contractor based its tracking system review, and all subsequent verification activities on the projects and savings tracked in this version of the database.

Application of TRM

The EM&V Contractor verified the extent to which Hawai'i Energy correctly claimed savings for all deemed and semi-deemed measures by using the PY20 Hawai'i Energy TRM (Version v2.0) to apply appropriate algorithms and directly calculate savings. Through this analysis, the EM&V Contractor found that Hawai'i Energy correctly calculated the claimed savings in nearly all cases. However, opportunities exist for Hawai'i Energy to track additional information and include more semi-deemed measures in this verification activity going forward.

Engineering Desk Review, including Application and Invoice Review

The EM&V Contractor completed engineering desk reviews for a representative sample of deemed, semi-deemed, and custom projects. For each sampled project, the review assessed the alignment between project documentation and inputs in the tracking system to confirm the accuracy and reasonableness of the input data and project savings. These simple desk reviews were completed for measures recorded in the Business Energy Efficiency Measures (BEEM), Residential Energy Efficiency Measures (REEM), Business Hard-to-Reach (BHTR), and Residential Hard-to-Reach (RHTR) programs. For sampled custom projects in the Custom Business Energy Efficiency Measures (CBEEM) and Custom Residential Energy Efficiency Measures (CREEM) programs, the EM&V Contractor additionally investigated the appropriateness of savings methodologies and algorithms based on industry's best practices. Across these programs, the EM&V Contractor received a variety of documentation from Hawai'i Energy to support the desk review verification process. The nature of the documentation spanned project-specific calculators, invoices, applications, and equipment specification sheets.

The EM&V Contractor made a few adjustments to savings based on the simple desk reviews. Most often, we found that HVAC project savings were based on slightly different rated capacities, EERs, or facility types than indicated in the project documentation.

Most of the desk review adjustments occurred for sampled custom projects. Most often, the EM&V Contractor found a lack of adherence to industry best practices in regression modeling, insufficient project documentation, and incorrect estimated useful lives or lifetime savings calculations.

¹¹ The final database was provided in an Excel file entitled "EMV_DataExtract_20211005_152237.xlsx".

Market Transformation Verification

Hawai'i Energy provided the EM&V Contractor with documentation to verify the market transformation activities. For PY, this documentation primarily included the number of participant-hours, participants attending, and events. Specifically, the EM&V Contractor assessed accomplishments through the following activities:

- Review of event, presentation, or workshop attendance spreadsheets/sign-up sheets and event flyers (if available)
- Review of event summaries documenting the date and number of participants in attendance

The EM&V Contractor verified that the Hawai'i Energy programs met or exceeded all performance metrics targets except the key focus area of Innovation and Emerging Technologies. Hawai'i Energy initially expected this to be a priority in PY, but the COVID-19 pandemic pushed them to prioritize other efforts, such as indoor air quality products and services and initiatives within hard-to-reach communities.

Customer Satisfaction Verification

To measure residential participant satisfaction, Hawai'i Energy used the customer management tool Medallia, which sent customers an automated email survey soliciting feedback on their experience with a variety of program interaction elements. For business participants, Hawai'i Energy sent monthly surveys to new participants through an in-house customer experience management tool. To meet PY targets, Hawai'i Energy had to achieve customer satisfaction scores of at least 9.0 (out of a possible 10) on overall customer satisfaction for each of the residential and business sectors.

Using output from the Medallia and in-house survey tools, AEG verified 100% of the claimed customer satisfaction scores for business and residential participant satisfaction. Each metric exceeded the 9.0 target%.

Total Resource Benefit Calculations

Using the results from the tracking system verification and desk review, the EM&V Contractor developed program and portfolio realization rates,¹² along with their associated TRB. To calculate the TRB, the EM&V Contractor utilized the deemed factors presented in the PY TRM and applied those criteria to each program, sector, and the Hawai'i Energy portfolio for purposes of verifying TRB performance achievement relative to the PY goals.

The EM&V Contractor used the PY TRM to calculate the total resource benefits (TRBs) achieved by each measure in the tracking database. Differences in the claimed (included in the tracking database) and verified (calculated by the EM&V Contractor) TRBs reflected the changes that the EM&V Contractor made to the claimed savings during the database review, TRM application, and engineering desk review activities, as well as any errors Hawai'i Energy made when calculating the TRBs.

In general, the EM&V Contractor found that the TRBs were calculated correctly except when the PY TRM required measure lifetime savings to be calculated using a dual-baseline approach. In these cases, Hawai'i Energy consistently overstated TRBs by using first-year savings across the whole lifetime of the measure.

Island Equity Calculations

To verify Hawai'i Energy's PY results for meeting island equity goals, the EM&V Contractor reviewed documentation provided by Hawai'i Energy and confirmed incentive payments using the tracking database and a customer equity report that included the full program spending by island. Performance goals were framed as incentive spending that was associated with each island across the resource acquisition and market transformation programs. For purposes of tracking spending for Maui County, the islands of Maui,

¹² The Realization Rate is the ratio of verified savings to claimed savings.

Lanai, and Molokai were combined to reflect the totality of Maui County. The EM&V Contractor found that spending by island met Affordability & Accessibility targets.

Verification of Award Claim

The HPUC sets performance goals and incentives for Hawai'i Energy to achieve. The EM&V Contractor reviewed the established goals, claimed results and award, and separately calculated a verified award based on the PY verification results. The EM&V Contractor verified that Hawai'i Energy achieved 72% of available awards.

Verification of Incentives

One of the tasks included in the PY Detailed Verification Work Plan was the verification of incentives paid by Hawai'i Energy for the Clean Energy Technologies (CET) programs. During the desk review process, the EM&V Contractor reviewed the incentive documentation files provided by Hawai'i Energy to confirm the reasonable and accurate application of incentive amounts during PY.

CY20 EM&V Research

Table 3-5 presents the residential and business research activities completed (✓) and initiated (O) by the EM&V Contractor in CY20.

Table 3-5 EM&V Research Activities – CY20

			CY20	
			Residential	Business
Impact	TRM Review	Major TRM Update (PY)	✓	✓
		Mid-Year TRM Update	✓	✓
		TRM Review	✓	✓
		TRM Recommendations Review	✓	✓
		Major TRM Update (PY21)	O	O
	Verification	Program Staff Interviews		
		Database Review	✓	✓
		Application of TRM Values	✓	✓
		Application and Invoice Review	✓	✓
		Engineering Desk Review	✓	✓
		On-Site Verification		
		QA/QC Project Reviews		
		Upstream Lighting Review	✓	
		Peer Comparison Review	✓	
		Market Transformation Verification	O	O
		Customer Satisfaction Verification	O	O
		Total Resource Benefits Calculations	O	O
		Verification of Award Claim, Island Equity Calculations	O	O
	Incentive Verification	O	O	
	Other	LED Market Transformation Attribution Study	✓	
C&S Attribution Study		✓	✓	
Market Assessment	Baseline Supplemental Surveys	✓	✓	
	Potential Study	✓	✓	

✓ = Substantially completed; O = Initiated

TRM Review and Update

Completion of Major TRM Review and Update: PY20

The Hawai'i Energy [TRM Framework](#) calls for an annual review and update of TRM content. The workflow includes several steps:

- Annual TRM update planning
- Input on updates
- Prioritization
- Draft TRM updates
- Review and feedback
- TRM adjustments
- Final TRM presented for HPUC approval

During CY20, the EM&V Contractor completed the last four steps of the process, which was initiated in CY19. The process began with the EM&V Contractor's recommended a "short list" of roughly one dozen priority items to update for the PY20 TRM.¹³ During the first half of CY20, The EM&V Contractor completed the update process for the PY20. The updates were based on findings from the [TRM Review and Recommendations Review](#) steps for PY20 TRM.

¹³ Prioritization of Program Year 2020 Technical Reference Manual Updates: Final Plan, Memorandum, Prepared by Applied Energy Group, Prepared for Energy Efficiency Manager, Hawaii Public Utilities Commission, and Hawai'i Energy, December 10, 2019.

Mid-Year TRM Update: PY20 TRM

The EM&V Contractor carried out updates to the PY20 TRM during the middle of the PY20 program year in response to a request for modifications from Hawai'i Energy. The requested modifications centered on new PY20 program opportunities Hawai'i Energy identified after the finalization of the original PY20 TRM. The [TRM Framework](#) allows for mid-year additions as long as the requests are submitted and approved prior to implementation of the new or expanded measures. The mid-year updates for the PY20 TRM were as follows:¹⁴

- Complete review and update of six measures
- Expansion of one measure to include savings options for a wider range of implementation alternatives
- Extra update to improve the accuracy of savings estimates for one measure
- Additional detail on savings calculations for one measure
- Baseline data updates using new data from the 2019 Baseline Study
- Addition of two new sections on Codes & Standards and Total Resource Benefits (TRB)
- Additional details to clarify how to calculate TRB and savings for dual baseline measures

.TRM Review and Recommendations Review: PY21 TRM

The Hawai'i Energy [TRM Framework](#) calls for an annual review and update of TRM content. The workflow includes several steps:

- Annual TRM update planning
- Input on updates
- Prioritization
- Draft TRM updates
- Review and feedback
- TRM adjustments
- Final TRM presented for HPUC approval

During CY20, the EM&V Contractor completed the first three steps. After first developing a plan for the PY21 TRM updates, the EM&V Contractor compiled a preliminary list of measures and content to consider in the review and update process. The EM&V Contractor identified these items during the [PY20 TRM update](#), the [PY18 Verification](#), the [2020 Market Potential Study](#), and through previous correspondence with Hawai'i Energy and the EEM. The EM&V Contractor next requested additional input on the preliminary list of update ideas from the Technical Advisory Group (TAG) and Hawai'i Energy, and then incorporated all update ideas into a comprehensive list for prioritization. This process resulted in a list of 84 potential items to review and update. Using four criteria to score each update idea—as well as consideration for the level of effort and time required to conduct the update—the EM&V Contractor recommended a “short list” of three standard updates, two new measures, and one special study for the PY21 TRM.¹⁵

Major TRM Update: PY21 TRM (Initiated)

The EM&V Contractor began the update process for the PY21 TRM during the second half of CY20. The updates were based on findings from the [TRM Review and Recommendations Review](#) steps described above.

¹⁴ Mid-Year PY TRM v2.1 Update: Summary of Changes Made, Memorandum, Prepared by Applied Energy Group, Prepared for Hawai'i Energy, Energy Efficiency Manager, and Hawaii Public Utilities Commission, March 19, 2020.

¹⁵ Prioritization of Program Year 2021 (PY21) Technical Reference Manual Updates: Proposed Plan, Memorandum, Prepared by Applied Energy Group, Prepared for Energy Efficiency Manager, Hawaii Public Utilities Commission, and Hawai'i Energy, November 27, 2020.

Verification

The EM&V Contractor conducted an independent verification of Hawai'i Energy's performance relative to the PY19 Annual Plan performance targets.¹⁶ The targets span a range of performance indicators, including energy and demand savings for clean energy technologies, accessibility and affordability, economic development and market transformation, and customer satisfaction. Successfully meeting the performance targets related to these indicators can lead to a financial reward for Hawai'i Energy.

The EM&V Contractor utilized several methods to arrive at verified savings and performance results. The subsections below summarize the methods.

Database Review

The EM&V Contractor received an initial set of project details from Hawai'i Energy in August 2020. This initial database was reviewed across all programs to assess the close-to-final aggregate savings and inform the verification plan and was used to inform the options for verification methods and their applicability for each program. A second database was provided to the EM&V Contractor in late October 2020 and was the basis of the initial tracking system review. The EM&V Contractor presented findings to Hawai'i Energy on the tracking system at multiple points during the evaluation, with Hawai'i Energy generating new database extracts for verification. The final database for verification was provided on January 15, 2021.¹⁷ Projects and savings tracked in this final database are what the EM&V Contractor used to assess final claimed savings.

Application of TRM

For a census of measures that utilized the PY19 Hawai'i Energy TRM (Version v2.1) for claiming savings, the EM&V Contractor used an Excel spreadsheet equipped with TRM savings values and algorithms to develop independent savings calculations for each of the relevant entries from the Hawai'i Energy tracking system. This analysis allowed verification of the degree to which Hawai'i Energy correctly used the TRM to calculate savings and resource benefits. It also enabled an assessment of the level and reasonableness of information being tracked by Hawai'i Energy.

Engineering Desk Review, including Application and Invoice Review

The EM&V Contractor used engineering desk reviews to verify key input parameters and savings methodologies for a sample of projects in the Custom Business Energy Efficiency Measures (CBEEM), Residential Hard-to-Reach (RHTR), Business Hard-to-Reach (BHTR), and Business Energy Services and Maintenance (BESM) programs. While a typical verification method, these desk reviews were a key activity in verifying the Hawai'i Energy savings, as the tracking database did not record the underlying data used to calculate savings. For measures recorded in the Business Energy Efficiency Measures (BEEM) and Residential Energy Efficiency Measures (REEM) programs, the EM&V Contractor sampled projects for engineering desk reviews to verify whether the tracking data accurately reflected the supporting documentation. Economic development and market transformation also used a desk review method to analyze information based on the available documentation provided by Hawai'i Energy for the purpose of verifying performance relative to PY19 goals.

Across these programs, the EM&V Contractor received a variety of documentation from Hawai'i Energy to support the desk review verification process. The nature of the documentation spanned project-specific calculators, invoices, applications, and equipment specification sheets. For market transformation initiatives, the EM&V Contractor received training and event sign-in sheets, and other material related to the specific initiatives. For customer satisfaction results, Hawai'i Energy shared the survey outcomes and methods with the EM&V Contractor.

¹⁶ Hawai'i Energy PY19 Verification Report, Final, Prepared by Applied Energy Group, Prepared for Hawaii Public Utilities Commission, April 6, 2021.

¹⁷ The final database was provided in an Excel file entitled "EMV_PY19_20210115.xlsx".

Upstream Lighting Review

The Upstream Lighting Initiative has provided retailers with incentives as a means of buying-down the purchase cost of high-efficiency equipment often sold through retail channels. Upstream savings were dominated by LED lamp purchases, though they also included home appliances and electronics. For the Upstream initiative, past verifications have found no variance from projects recorded in the program tracking data. While the EM&V Contractor did complete a tracking system review of the Upstream measures, no additional verification methods were employed for this program, per the PY19 Detailed Verification Work Plan.¹⁸

Peer Comparison Review

Desk reviews for the Peer program involved analysis of program documentation and comparison of the results to those recorded in the tracking databases. The documentation reviewed during the verification included data on individual program participants, the island on which a given participant is located, an opt-out date if the customer opted out of receiving the home energy reports (HERs), and a record of which accounts received HERs throughout the year as well as when they were mailed.

Savings for the Peer program are described in the PY19 TRM and are based on annual savings for a single participating home. Savings of 53 kWh and 0.018 kW are based on past studies investigating the percent energy savings from program participants, adjusted to the 2015 average annual electricity consumption of Hawaiian Electric Company (HECO) residential customers. The savings are treated with a one-year measure life and an NTG value of 1.0.

The EM&V Contractor verified that Hawai'i Energy correctly applied the savings rate to the number of participants from each island, using the island-specific system loss factors. The EM&V Contractor also confirmed that Hawai'i Energy reached the target of sending four or more home energy reports (HERs) to at least 207,000 customer accounts and the claimed savings for these customers were calculated accurately.

Market Transformation Verification

Hawai'i Energy provided the EM&V Contractor with documentation used to verify the market transformation activities. For PY19, this documentation largely included the number of participant-hours, number of participants attending, and number of events. Specifically, the EM&V Contractor assessed accomplishments through the following activities:

- Review of event, presentation, or workshop attendance spreadsheets/sign-up sheets and event flyers (if available)
- Review of event summaries documenting the date and number of participants in attendance

In addition to reviewing Hawai'i Energy documentation, the EM&V Contractor issued its own survey of PY19 professional training attendees. The participant survey, which was administered as a web survey via an embedded email link, served two primary purposes:

- Provided a secondary mechanism by which to verify participation in training.
- Elicited qualitative information about Hawai'i Energy's professional development offerings.

In total, 90 respondents, approximately 12 percent of participants recruited, responded to the survey.

Customer Satisfaction Verification

For PY19, Hawai'i Energy has an annual target of achieving an overall satisfaction score of greater than 9.0 (out of a possible 10) for customer satisfaction. The EM&V Contractor reviewed documentation from Hawai'i Energy that described the customer satisfaction feedback system, with output results from the customer experience management tool, Medallia. According to program documentation and subsequent

¹⁸ Approved by the HPUC and dated November 25, 2020.

discussions with Hawai'i Energy staff, Medallia sent 4,651 surveys to residential customers in PY19, of which 28.9 percent responded to the survey. Hawai'i Energy staff also administered 411 surveys to business customers. Fifty customers, or 12 percent, responded to the business survey. Hawai'i Energy compiled an overall satisfaction rating of 9.0 out of 10 on average for business sector participants, and Medallia compiled an overall satisfaction rating of 9.3 for residential sector participants by compiling satisfaction scores across all categories queried. This resulted in Hawai'i Energy satisfying the residential target performance metric but not the business sector target.

Total Resource Benefit Calculations

Using the results from the tracking system verification and desk review, the EM&V Contractor developed program and portfolio realization rates,¹⁹ along with their associated TRB. To calculate the TRB, the EM&V Contractor utilized the deemed factors presented in the PY19 TRM and applied those criteria to each program, sector, and the Hawai'i Energy portfolio for purposes of verifying TRB performance achievement relative to the PY19 goals.

Island Equity Calculations

To verify Hawai'i Energy's PY19 results for meeting island equity goals, the EM&V Contractor reviewed documentation provided by Hawai'i Energy and confirmed incentive payments using the tracking database and a customer equity report from October 1, 2020, that included the full program spending by island. Performance goals were framed as incentive spending that was associated with each island across the resource acquisition and market transformation programs. For purposes of tracking spending for Maui County, the islands of Maui, Lanai, and Molokai were combined to reflect the totality of Maui County.

Verification of Award Claim

The HPUC sets performance goals and incentives for Hawai'i Energy to achieve. The EM&V Contractor reviewed the established goals, claimed results, and award, and separately calculated a verified award based on the PY19 verification results.

Verification of Incentives

One of the tasks included in the PY19 Detailed Verification Work Plan was the verification of incentives paid by Hawai'i Energy for the Clean Energy Technologies (CET) programs, including incentives that were affected by COVID-19.²⁰ The EM&V Contractor reviewed incentive documentation files provided by Hawai'i Energy to confirm the reasonable and accurate application of incentive amounts during PY19.

Market Assessment

Baseline Supplemental Surveys

The EM&V Contractor completed a series of supplemental surveys with residential and nonresidential customers who previously participated in the 2019 Hawaii Statewide Baseline Energy Use Study ([2019 Baseline Study](#)) to capture additional insight into attitudinal and behavioral factors relevant to understanding customer actions related to energy efficiency. In total, six supplemental surveys were conducted.

Market Potential Study

The EM&V Contractor completed a comprehensive market potential study (MPS) to assess the potential for future savings from energy efficiency programs and other interventions. The Hawaii MPS builds on and

¹⁹ The Realization Rate is the ratio of verified savings to claimed savings.

²⁰ The Hawai'i Energy PY19 ran from July 1, 2019, through June 30, 2020. As such, beginning in March 2020, the programs were impacted by COVID-19. To try to address the challenges to program implementation from COVID-19, Hawai'i Energy modified some incentive offerings for the last four months of PY19 (and continued into the rest of the 2020 calendar year).

updates the [2014 Potential Study](#) and the [2019 EEPS Review Research Report](#). The goals of the MPS were as follows:

- Evaluate the current status relative to the Energy Efficiency Portfolio Standard (EEPS) target and paths to continue to reach EEPS goals
- Quantify the landscape of energy efficiency and demand side management (DSM) over the next 20 years
- Provide a foundation to consider future programs and other interventions holistically

The EM&V Contractor worked with the HPUC, the Energy Efficiency Manager (EEM), and other stakeholders to define important aspects to consider for the Hawaii MPS. Some of the most important considerations for the MPS are Hawaii's unique market needs and the transforming landscape of energy efficiency, distributed energy resources (DERs), and policy that will define the State's energy future regarding the 2030 EEPS target, as well as beyond 2030.

To produce reliable and transparent estimates for the Hawaii MPS, the EM&V Contractor performed the following five main steps:

- Characterized the market
- Identified demand-side resources
- Developed baseline energy use projection
- Estimated impacts
- Assessed intervention options

The EM&V Contractor first conducted the energy efficiency potential analysis at the annual level and then expanded the modeling to include 8760 hourly load analysis of energy efficiency, advanced rate designs, and DR/GS. The MPS provides estimates of the historical and future potential reductions in annual cumulative persistent energy savings for the time periods of 2009-2030 (EEPS horizon) and 2020-2040 (twenty-year forecast of energy efficiency potential).

Other Studies

LED Market Transformation Attribution Study

The EM&V Contractor reviewed available literature and data on the effects of upstream lighting programs to provide a recommendation for the market effects that may be attributable to Hawai'i Energy's past upstream lighting market efforts.

C&S Attribution Study

The EM&V Contractor reviewed the available literature and data on the effects of C&S program activities in other states to validate the reasonableness of Hawai'i Energy's estimates of C&S savings attributable to its support of the adoption of state appliance standards and enhancement of code compliance.

Peer Stoppage Treatment Study

The EM&V Contractor analyzed and attempted to estimate the incremental benefits of continuing to send Peer Comparison home energy reports (HER) to program participants. The previous EM&V contractor randomly selected a group of participants who would no longer receive Peer reports. The current EM&V Contractor compared these participants, referred to as the stoppage treatment group (STG), to those that continued to receive reports, referred to as the continued treatment group (CTG).

CY19 EM&V Research

Table 3-6 presents the residential and business research activities completed (✓) and initiated (O) by the EM&V Contractor in CY19.

Table 3-6 EM&V Research Activities – CY19

			CY19	
			Residential	Business
Impact	TRM Review	Mid-Year TRM Update	✓	✓
		TRM Review	✓	✓
		TRM Recommendations Review	✓	✓
		Major TRM Update	O	O
	Verification	Program Staff Interviews	✓	✓
		Database Review	✓	✓
		Application of TRM Values	✓	✓
		Application and Invoice Review	✓	✓
		Engineering Desk Review	✓	✓
		On-Site Verification		✓
		QA/QC Project Reviews		✓
		Upstream Lighting Review	✓	
		Peer Comparison Review	✓	
		Market Transformation Verification	✓	✓
		Customer Satisfaction Verification	✓	✓
		Total Resource Benefits Calculations	✓	✓
		Verification of Award Claim, Island Equity Calculations	✓	✓
		Other	LED Market Transformation Attribution Study	O
C&S Attribution Study	O		O	
Market Assessment	Baseline Study	✓	✓	
	Baseline Supplemental Surveys	O	O	
	Potential Study	O	O	

✓ = Substantially completed; O = Initiated

TRM Review and Update

Mid-Year TRM Update: PY19 TRM

The EM&V Contractor carried out updates to the PY19 TRM during the middle of the PY19 program year in response to a request for modifications from Hawai'i Energy. The requested modifications centered on new PY19 program opportunities Hawai'i Energy identified after the finalization of the original PY19 TRM. The [TRM Framework](#) allows for mid-year additions as long as the requests are submitted and approved prior to implementation of the new or expanded measures. The mid-year updates for the PY19 TRM were as follows:

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- Addition of four new measures
- Expansion of four measures to include savings options for a wider range of implementation alternatives
- Clarifications and corrections to the entries for two measures
- Update of the NTG ratio for the upstream lighting program

TRM Review and Recommendations Review: PY20 TRM

The Hawai'i Energy TRM Framework calls for an annual review and update of TRM content. The workflow includes several steps:

- Annual TRM update planning
- Input on updates
- Prioritization

²¹ Mid-Year PY19 TRM v2.1 Update: Summary of Changes Made, Memorandum, Prepared by Applied Energy Group, Prepared for Hawai'i Energy, Energy Efficiency Manager, and Hawaii Public Utilities Commission, March 19, 2020.

- Draft TRM updates
- Review and feedback
- TRM adjustments
- Final TRM presented for HPUC approval

During CY19, the EM&V Contractor completed the first three steps. After first developing a plan for the PY20 TRM updates, the EM&V Contractor compiled a preliminary list of measures and content to consider in the review and update process. The EM&V Contractor identified these items during the [PY19 TRM update](#), the [PY17 Verification](#), and through previous correspondence with Hawai'i Energy, the EEM, and the HPUC. The EM&V Contractor next requested additional input on the preliminary list of update ideas from the Technical Advisory Group (TAG) and then incorporated all update ideas into a comprehensive list for prioritization. This process resulted in a list of over 90 potential items to review and update. Using four criteria to score each update idea—as well as consideration for the level of effort and time required to conduct the update—the EM&V Contractor recommended a “short list” of roughly one dozen priority items to update for the PY20 TRM.²²

Major TRM Update: PY20 TRM (Initiated)

The EM&V Contractor began the update process for the PY20 TRM during the second half of CY19. The updates were based on findings from the [TRM Review and Recommendations Review](#) steps described above.

Verification

The EM&V Contractor conducted an independent verification of Hawai'i Energy's performance relative to the PY18 Annual Plan performance targets.²³ The targets span a range of performance indicators, including energy and demand savings, financial benefits to Hawaii, targets for customer equity and market transformation, and customer satisfaction. Successfully meeting the performance targets leads to a performance incentive award for Hawai'i Energy.

The EM&V Contractor utilized several methods to arrive at verified savings and performance results. The subsections below summarize the methods.

Program Staff Interviews

The EM&V Contractor conducted separate interviews with Hawai'i Energy staff representing the Residential, Business, and Market Transformation programs. The purposes of the interviews were as follows:

- Gain a better understanding of program design and delivery, particularly for the Peer, Midstream Lighting, and Market Transformation programs
- Assess Hawai'i Energy's QA/QC procedures
- Discuss successes and challenges with the programs
- Help to identify and prioritize verification tasks

The EM&V Contractor also used these staff interviews to help determine if additional verification work should be completed, especially for the Market Transformation program and for assessing Customer Satisfaction results. Additionally, these interviews provided a forum for staff to suggest ways that the annual verification process could be helpful in making suggestions for improving programs.

²² Prioritization of Program Year 2020 Technical Reference Manual Updates: Final Plan, Memorandum, Prepared by Applied Energy Group, Prepared for Energy Efficiency Manager, Hawaii Public Utilities Commission, and Hawai'i Energy, December 10, 2019.

²³ Hawai'i Energy PY18 Verification Report, Final, Prepared by Applied Energy Group, Prepared for Hawaii Public Utilities Commission, April 2, 2020.

Database Review

The EM&V Contractor received an initial set of project details from Hawai'i Energy in September 2019. This initial database was reviewed across all programs to assess the close-to-final aggregate savings and inform the verification plan and was used to inform the options for verification methods and their applicability for each program. A final database was provided to the EM&V Contractor in late October 2019. Projects and savings tracked in this database are what the EM&V Contractor used to assess final claimed savings and what would be used by Hawai'i Energy in the PY18 Annual Report.

Application of TRM

For a census of measures that utilized the PY18 Hawai'i Energy TRM (Version 3.0) for claiming savings, the EM&V Contractor used an Excel spreadsheet equipped with TRM savings values and algorithms to develop independent savings calculations for each of the relevant entries from the Hawai'i Energy tracking system. This analysis allowed verification of the degree to which Hawai'i Energy correctly used the TRM to calculate savings and resource benefits. It also enabled an assessment of the level and reasonableness of information being tracked by Hawai'i Energy.

Engineering Desk Review, including Application and Invoice Review

The EM&V Contractor used engineering desk reviews for the Custom Business Energy Efficiency Measures (CBEEM) and Custom Residential Energy Efficiency Measures (CREEM) programs to verify installations and savings for a sample of projects. While a typical verification method, these desk reviews were a key activity in verifying the Hawai'i Energy savings, as the tracking database did not record the underlying data used to calculate savings. For measures recorded in the Business Energy Efficiency Measures (BEEM) and Residential Energy Efficiency Measures (REEM) programs, the EM&V Contractor sampled projects for engineering desk reviews to verify whether the tracking data accurately reflected the supporting documentation. Market transformation initiatives and customer satisfaction performance also used a desk review method to analyze information based on the available documentation provided by Hawai'i Energy for the purpose of verifying performance relative to PY18 goals.

Across these programs, the EM&V Contractor received a variety of documentation from Hawai'i Energy to support the desk review verification process. The nature of the documentation spanned project-specific calculators, invoices, applications, and equipment specification sheets. For market transformation initiatives, the EM&V Contractor received training and event sign-in sheets, and other material related to the specific initiatives. For customer satisfaction results, Hawai'i Energy shared the survey outcomes and methods with the EM&V Contractor.

On-Site Verification

The EM&V Contractor conducted site verification for a total of nine PY18 participants—all nine of these site visits were CBEEM projects. The EM&V Contractor selected the sites in a targeted manner based on whether a site visit was likely to provide additional information that would clarify desk review results and conclusions. As such, the selected sites did not represent the full CBEEM population; therefore, the site visit results were not extrapolated to the CBEEM program population when calculating the verified savings. Instead, the EM&V Contractor used the site visit results to inform the desk reviews for individual projects. The site visits verified installation and documentation accuracy, as well as key parameters used in the calculation of custom savings.

QA/QC Project Reviews

As a result of the previous year's (PY17's) verification activities, the EM&V Contractor learned that for the Midstream program, single rebates were based on batches of invoices from lighting distributors. Those invoices could have included multiple customers and locations. Due to this particular program design, the EM&V Contractor recommended conducting a QA/QC project file review process for a sample of Midstream program projects. This task was new for PY18 and focused specifically on the QA/QC process

completed by Hawai'i Energy for a sample of 20 Midstream program projects. Overall, the Midstream QA/QC project reviews did not yield any concerns about the current process.

Upstream Lighting Review

The Upstream initiative has provided retailers with incentives as a means of buying-down the purchase cost of high-efficiency equipment often sold through retail channels. Upstream savings were dominated by LED lamp purchases, though they also included home appliances and electronics. For the Upstream initiative, past verifications have found no variance from projects recorded in the program tracking data. While the EM&V Contractor did complete a tracking system review of the Upstream measures, no additional verification methods were employed for this program.

Peer Comparison Review

Desk reviews for the Peer program involved analysis of program documentation and comparison of the results to those recorded in the tracking databases. The documentation reviewed during the verification included data on individual program participants, the island on which a given participant is located, an opt-out date if the customer opted out of receiving the home energy reports (HERs), and a record of which accounts received HERs throughout the year as well as when they were mailed.

Savings for the Peer program are described in the PY18 TRM and are based on annual savings for a single participating home. Savings of 59 kWh and 0.0197 kW are based on past studies investigating the percent energy savings from program participants, adjusted to the 2015 average annual electricity consumption of Hawaiian Electric Company (HECO) residential customers. The savings are treated with a one-year measure life and an NTG value of 1.0. Hawai'i Energy's practice is to divide the annual savings described in the TRM into a per-month savings rate, with each month being credited with a 1/12 pro rata proportion of the annual rate.

The EM&V Contractor was able to verify that Hawai'i Energy correctly applied the savings rate to the number of participants from each island. The EM&V Contractor also confirmed that Hawai'i Energy reached the target of sending four or more home energy reports (HERs) to at least 207,000 customer accounts. However, Hawai'i Energy used an average system loss factor of 10.7 percent in claimed savings calculations instead of using county-specific system loss factors, so the EM&V Contractor adjusted the savings accordingly.

Market Transformation Verification

Hawai'i Energy provided the EM&V Contractor with documentation used to verify the market transformation activities. For PY18, this documentation largely included the number of participant-hours, number of participants attending, and number of events. Specifically, the EM&V Contractor assessed accomplishments through the following activities:

- Review of event, presentation, or workshop attendance spreadsheets/sign-up sheets and event flyers (if available)
- Review of event summaries documenting the date and number of participants in attendance

In addition to reviewing Hawai'i Energy documentation, the EM&V Contractor issued its own survey of PY18 professional training attendees. The participant survey, which was administered as a web survey via an embedded email link, served two primary purposes:

- Provided a secondary mechanism by which to verify participation in training.
- Elicited qualitative information about Hawai'i Energy's professional development offerings.

In total, 61 respondents, approximately 9 percent of participants recruited, responded to the survey.

Customer Satisfaction Verification

Hawai'i Energy has an annual target of achieving an overall satisfaction score of 8.5 or greater (out of a possible 10) for customer satisfaction. The EM&V Contractor reviewed documentation from Hawai'i Energy that described the customer satisfaction feedback system, with output results from the customer experience management tool, Medallia. According to program documentation and subsequent discussions with Hawai'i Energy staff, Medallia sent 4,330 surveys to customers in PY18, of which 22.3 percent responded to the survey. Medallia compiled an overall satisfaction rating of 9.05 out of 10 on average by compiling satisfaction scores across all categories queried, satisfying the target performance metric.

Total Resource Benefit Calculations

Using the results from the tracking system verification, desk review verification, and site visit verification, the EM&V Contractor developed program and portfolio realization rates,²⁴ along with their associated TRB. To calculate the TRB, the EM&V Contractor utilized the deemed factors presented in the PY18 TRM and applied those criteria to each program, sector, and the Hawai'i Energy portfolio for purposes of verifying TRB performance achievement relative to the PY18 goals. Hawai'i Energy reached 97 percent of the PY18 TRB performance goal.

Island Equity Calculations

To verify Hawai'i Energy's PY18 results for meeting island equity goals, the EM&V Contractor reviewed documentation provided by Hawai'i Energy and confirmed incentive payments using the tracking database and a customer equity report from September 20, 2019, that included the full program spending by island. Performance goals were framed as incentive spending that was associated with each island across the resource acquisition and market transformation programs. For purposes of tracking spending for Maui County, the islands of Maui, Lanai, and Molokai were combined to reflect the totality of Maui County.

Additionally, the EM&V Contractor received a document that described previously agreed-to arrangements for how program costs were allocated across the counties. Hawai'i Energy met island equity targets for PY18 by exceeding incentive spending associated with Hawaii and Maui counties.

Verification of Award Claim

The HPUC sets performance goals and incentives for Hawai'i Energy to achieve. The EM&V Contractor reviewed the established goals, claimed results, and award and separately calculated a verified award based on the PY18 verification results.

Market Assessment

2019 Baseline Study

The EM&V Contractor completed the 2019 Hawaii Statewide Baseline Energy Use Study (Baseline Study) that was initiated during [CY18](#). The Baseline Study provides a comprehensive description of the building stock and appliance and equipment holdings across the five islands served by Hawaiian Electric Industries (HEI): Oahu, Maui, Molokai, Lanai, and Hawaii Island.²⁵ The results of the study were used primarily to support the assessment of the State's potential for additional energy-efficiency savings (the [Hawaii Statewide Market Potential Study](#), or MPS) and to support the measurement of the effectiveness of energy efficiency-related programs over time. The EM&V Contractor also used results from the Baseline Study during the update process for the [PY20 TRM](#).

The Baseline Study identifies electricity- and gas-using equipment and appliances, building and dwelling characteristics, energy-use behavior of occupants, and descriptive information about households, businesses, institutions, and the military. An important feature of the surveys conducted for the Baseline

²⁴ The Realization Rate is the ratio of verified savings to claimed savings.

²⁵ 2019 Hawaii Statewide Baseline Energy Use Study, Prepared by Applied Energy Group, Prepared for the Hawaii Public Utilities Commission, 2020.

Study was the ability to link customer responses about these characteristics to their electricity bills, which allows the survey results to be used to establish a baseline for estimating changes in energy use of appliances and equipment.

The EM&V Contractor performed the Baseline Study in coordination with HECO. In parallel with the EM&V Contractor's residential surveys, HECO conducted a Residential Appliance Saturation Survey (RASS). The EM&V Contractor's Baseline Study team had the opportunity to work with the HECO team on the design and implementation of the RASS to ensure that the residential surveys from the two teams mapped to one another as closely as possible.

Baseline Supplemental Surveys (Initiated)

The EM&V Contractor initiated a series of supplemental surveys with residential and nonresidential customers who previously participated in the [Baseline Study](#) to capture additional insight into attitudinal and behavioral factors relevant to understanding customer actions related to energy efficiency.

Market Potential Study (Initiated)

The EM&V Contractor initiated a comprehensive Market Potential Study (MPS) to assess the potential for future savings from energy efficiency and other interventions. The Hawaii MPS builds on and updates the [2014 Potential Study](#) and the [CY18 Potential Study Update](#).

Other Studies

LED Market Transformation Attribution Study (Initiated)

The EM&V Contractor initiated a study that involved reviewing available literature on the market effects of upstream lighting programs within the United States and assessing the market effects that may be reasonably attributable to Hawai'i Energy based on the past several years of implementing the upstream lighting program in Hawaii.

C&S Attribution Study (Initiated)

The EM&V Contractor initiated a study to forecast the amount of demand and energy savings expected to result within the State of Hawaii from building code compliance enhancement and from newly adopted state appliance standards and to estimate the portion of those statewide C&S impacts that can be credibly attributed to the influence of Hawai'i Energy's C&S program.

PY17 and CY18 EM&V Research

Table 3-7 presents the residential and business research activities completed (✓) and initiated (O) by the EM&V Contractor for PY17 and inclusive of work done in CY18.

Table 3-7 EM&V Research Activities – PY17 through CY18

			PY17 – CY18	
			Residential	Business
Impact	TRM Review	TRM Review	✓	✓
		TRM Recommendations Review	✓	✓
		Major TRM Update	✓	✓
		TRM Framework	✓	✓
	Verification	Database Review	✓	✓
		Application of TRM Values	✓	✓
		Application and Invoice Review	✓	✓
		Engineering Desk Review	✓	✓
		On-Site Verification		✓
		Upstream Lighting Review	✓	
		Peer Comparison Review	✓	
		Market Transformation Verification	✓	✓
		Customer Satisfaction Verification	✓	✓
		Total Resource Benefits Calculations	✓	✓
		Verification of Award Claim, Island Equity Calculations	✓	✓
	Other	Peer Program Incremental Savings Approach	✓	
		NTG and Baseline Approach	✓	✓
		LED Lifetime Savings	✓	✓
		NTG Assessment	✓	✓
		EEPS Review Research	✓	✓
Market Assessment	Baseline Study (Planning)	O	O	
	Potential Study (Update)	✓	✓	

✓ = Substantially completed; O = Initiated

TRM Review and Update

PY17 and PY18 TRM Review

The purpose of the PY17 and PY18 Hawai'i Energy TRM update was for the EM&V Contractor to review TRM changes proposed by Hawai'i Energy. The EM&V Contractor reviewed a series of proposed updates for the PY17 TRM and, through discussions with Hawai'i Energy, the EEM, and the HPUC, worked with Hawai'i Energy to incorporate some of the updates into the PY17 TRM and others into the PY18 TRM. The PY17 TRM updates included mostly editorial and formatting updates, as well as minor corrections and clarifications to select measures. The PY18 TRM updates included more substantive updates, including changes in methods and assumptions for several measures and updates to parameter inputs for other measures.

This work involved the development of several memoranda to communicate to Hawai'i Energy and others the exact recommendations for updates.^{26,27,28} Hawai'i Energy then used these memoranda to update the applicable version of the Hawaii TRM, and the EM&V Contractor approved or suggested additional modifications based on a final review of the TRM(s). This task resulted in final versions of the PY17 and PY18 Hawai'i Energy TRM documents.

²⁶ Recommended Updates for PY17 TRM, Memorandum, Prepared by Opinion Dynamics Corporation, Prepared for Steven Schiller, Energy Efficiency Manager, April 11, 2018.

²⁷ Updates for the PY18 Hawaii TRM, Memorandum, Prepared by Opinion Dynamics Corporation, Prepared for Steven Schiller, Energy Efficiency Manager, May 2, 2018.

²⁸ Review of Proposed Updates to PY17-PY18 for the PY18 TRM, Memorandum, Prepared by Opinion Dynamics Corporation, Prepared for Steven Schiller, Energy Efficiency Manager, May 21, 2018.

PY19 Major TRM Update

The EM&V Contractor carried out a comprehensive review of the PY18 TRM and developed an updated version of the TRM for PY19.²⁹ The purpose of the TRM review and update process was to address the following:

- Align baselines with current market conditions and changes to building codes and appliance standards
- Benchmark algorithms against industry best practices
- Incorporate newer, more applicable data to estimate values for key parameters
- Modify or add measures to reflect program design changes since the last major review
- Ensure that prior year recommendations were incorporated into the TRM

The review and update process had five main steps:

- Prioritization of measures and general information for review and update
- Review of high-priority measures and information by comparing with best practices
- Hawaii-specific analysis of key parameters, including system loss factors³⁰ and avoided energy and capacity costs³¹
- Update of TRM measure entries and general information
- Delivery of PY19 TRM

The prioritization process identified 20 priority measures (7 residential and 13 business measures) and a variety of additional cross-cutting metrics, factors, and general information items for review and update.³² The EM&V Contractor used the methods listed below to review and update the priority items:

- Documentation review
- Program tracking system review and analysis
- Benchmarking
- Measure characterization
- Simulation modeling
- Load shape analysis

TRM Framework

The EM&V Contractor initiated the development of a Hawai'i Energy TRM Framework document. The purpose of developing the TRM Framework was to have a mechanism for formally documenting the roles, responsibilities, and processes needed to guide the ongoing development, maintenance, and application of the TRM.

The following key activities were completed to help inform the development of the TRM Framework:

- In-depth interviews with key entities involved with the Hawai'i Energy programs, as well as other stakeholders
- Benchmarking of TRM Framework-type documents from other areas of the country

²⁹ State of Hawaii EM&V: Summary of PY19 TRM Update, Memorandum, Prepared by Kelly Parmenter, AEG, Prepared for the EEM, HPUC, and Hawai'i Energy Teams, January 7, 2019.

³⁰ Recommendations for PY19 System Loss Factors (SLF) for Hawai'i Energy Programs Goals and Reporting, Memorandum, Prepared by Steve Schiller, EEM team, Prepared for Ashley Norman and Dave Parsons, HPUC, January 4, 2019.

³¹ Recommendations for Updates to Avoided Costs for the Hawai'i Energy Programs, Memorandum, Prepared by Steve Schiller, Energy Efficiency Manager, and Kelly Parmenter, Applied Energy Group, Prepared for Dave Parsons and Ashley Norman, Hawaii Public Utilities Commission, January 16, 2019.

³² State of Hawaii EM&V: PY19 TRM Updates Prioritization Memo (DRAFT), Memorandum, Prepared by Michael Daukoru, Applied Energy Group, Prepared for EEM Team, September 18, 2018.

The resulting TRM Framework describes the common understanding all involved parties and stakeholders share regarding the process and assumptions Hawai'i Energy and the EM&V Contractor use in measuring impacts and determining the success of the Hawai'i Energy programs. The Framework was finalized in April of 2019.³³

Verification

The EM&V Contractor conducted an independent verification of Hawai'i Energy's performance relative to the PY17 Annual Plan performance targets.³⁴ The targets span a range of performance indicators, including energy and demand savings, and financial benefits to Hawaii, targets for customer equity and market transformation, and customer satisfaction. Successfully meeting the performance targets leads to a performance incentive award for Hawai'i Energy.

The EM&V Contractor utilized several methods to arrive at verified savings and performance results. The subsections below summarize the methods.

Database Review

The EM&V Contractor received an initial set of project details from Hawai'i Energy in July 2018. This initial database was reviewed across all programs to assess the close-to-final aggregate savings and inform the verification plan and was used to inform the options for verification methods and their applicability for each program. A final database was provided to the EM&V Contractor in late October 2017. Projects and savings tracked in this database are what the EM&V Contractor used to assess final claimed savings and what will be used by Hawai'i Energy in its PY17 Annual Report.

Application of TRM

For measures that utilized the PY17 Hawai'i Energy TRM (the TRM) to establish savings, the EM&V Contractor developed a spreadsheet that incorporated the TRM savings values and algorithms to develop independent savings calculations, verifying the initial and final databases' claimed savings in comparison to the TRM's savings. The spreadsheet tool was designed to be readily updateable to align with TRM changes from one year to the next and then used in subsequent program years. The approach was applied to a census of the measures for each program that utilized TRM savings, with CBEEM and CREEM being the exception. For Small Business Direct Install Lighting (SBDIL) measures, the final database included data that allowed for verification of custom savings, with the EM&V Contractor utilizing this data for the purpose of verifying SBDIL measures.

Engineering Desk Review, including Application and Invoice Review

For the CBEEM and CREEM programs, engineering desk reviews were used to verify installations and savings for a sample of projects. While a typical verification method, these desk reviews were a key activity in verifying the Hawai'i Energy savings, as the tracking database did not record the underlying data used to calculate savings. For measures recorded in the BEEM and REEM programs, projects were sampled for engineering desk reviews to verify whether the tracking data accurately reflected the supporting documentation. Desk reviews for the Peer Comparison Group program (Peer program) included an analysis of program documentation, comparing the results to those recorded in the tracking databases. Market transformation initiatives and customer satisfaction performance also used a desk review method to analyze information based on the available documentation provided by Hawai'i Energy for the purpose of verifying performance relative to PY17 goals.

Across these programs, the EM&V Contractor received a variety of documentation from Hawai'i Energy to support the desk review verification process. The nature of the documentation spanned project-specific calculators, invoices, applications, and equipment specification sheets. In the case of the Peer program

³³ Hawai'i Energy Technical Reference Manual Framework, Version 1.0, April 2019.

³⁴ Hawai'i Energy PY17 Verification Report, Prepared by Applied Energy Group, Prepared for Hawaii Public Utilities Commission, Final, April 30, 2019.

desk reviews, verification included documentation of individual program participants and their tenure in the program, as well as when Home Energy Reports were mailed. For market transformation initiatives, the EM&V Contractor received training and event sign-in sheets, and other material related to the specific initiatives. For customer satisfaction results, the survey outcomes and methods were shared with the EM&V Contractor.

On-Site Verification

The EM&V Contractor conducted site verification for a total of 31 PY17 participants—20 of these site visits were completed for CBEEM, and 11 were completed for BEEM. For CBEEM, the results were used to inform desk reviews, and adjustments that affected extrapolating CBEEM verified results to the program population. For BEEM, the site visits were used to make adjustments only to the projects that were visited, with qualitative results informing considerations and recommendations for the program. The site visits verified installation and documentation accuracy, with CBEEM site visits also verifying key parameters used in the calculation of custom savings.

Upstream Lighting Review

The Upstream initiative has provided retailers with incentives as a means of buying-down the purchase cost of high-efficiency equipment often sold through retail channels. Upstream savings were dominated by LED lamp purchases, though they also included home appliances and electronics. For the Upstream initiative, past verifications have found no variance from projects recorded in the program tracking data. While the EM&V Contractor did complete a tracking system review of the Upstream measures, no additional verification methods were employed for this program.

Peer Comparison Review

Desk reviews for the Peer program involved analysis of program documentation and comparison of the results to those recorded in the tracking databases. The documentation reviewed during the verification included data on individual program participants, their tenure in the program, the island on which a given participant was located, and a record of which accounts received HERs throughout the year as well as when they were mailed.

Savings for the Peer program are described in the PY17 TRM and are based on annual savings for a single participating home. Savings of 59 kWh and 0.0197 kW are based on past studies investigating the percent energy savings from program participants, adjusted to the 2015 average annual electricity consumption of HECO residential customers. The savings are treated with a one-year measure life and a NTG value of 1.0. Hawai'i Energy's practice is to divide the annual savings described in the TRM into a per-month savings rate, with each month being credited with a 1/12 pro rata proportion of the annual rate.

The EM&V Contractor was able to verify that Hawai'i Energy correctly applied the savings rate to the number of participants from each island in the tracking database, and Hawai'i Energy correctly adjusted savings for island-level system loss factors. However, through the verification process, the EM&V Contractor learned that the participation counts in Hawai'i Energy's tracking system were based on planning estimates for PY17 and did not reflect actual participation levels. As such, the verification analysis differs from the program's claimed savings and island location in that the verified results are based on actual participation documentation.

Market Transformation Verification

Hawai'i Energy provided the EM&V Contractor with documentation used to verify the market transformation activities. These included numbers of participant-hours, number of participants attending, and other metrics identified under the Market Transformation targets for PY17. Specifically, the EM&V Contractor assessed accomplishments by engaging in the following tasks:

- Review of event, presentation, or workshop attendance spreadsheets/sign-up sheets and event flyers (if available),

- Review of event invoices documenting the date and number of participants in attendance
- Review of data on social media activity and associated metrics

To verify the performance of social media followers and subscribers, the EM&V Contractor reviewed Hawai'i Energy's Facebook, Twitter, and Instagram publicly available pages. For each of these social media platforms, the number of subscribers is indicated on the landing page. The EM&V Contractor summed the total across the three social media platforms to verify the total number of subscribers. In addition to verifying the subscriber/follower metric, the EM&V Contractor received monthly activity logs for Facebook and Instagram, as well as a description of an online campaign using all three social media platforms. While the results do not directly tie to the annual performance metric, the data indicates Hawai'i Energy actively utilized the three platforms to engage with subscribers.

In addition to reviewing Hawai'i Energy documentation, the EM&V Contractor issued its own survey of PY17 professional training attendees. The participant survey, which was administered as a web survey via an embedded email link, served two primary purposes: (1) it provided a secondary mechanism by which to verify participation in training, and (2) elicited qualitative information about Hawai'i Energy's professional development offerings. In total, 408 unique customers participating in 11 different professional development events were recruited via email to complete the survey. Survey recruits were identified using event sign-in sheets provided by Hawai'i Energy; participants' email addresses were then harvested from these documents if email addresses were recorded. Email harvesting was limited to email addresses that were typed (i.e., not handwritten). In total, 91 respondents, approximately 22 percent of the participants recruited, completed the survey.

Customer Satisfaction Verification

Hawai'i Energy has an annual target of achieving an overall satisfaction score of 8.5 or greater (out of a possible 10) for customer satisfaction. The EM&V Contractor reviewed documentation from Hawai'i Energy that described the customer satisfaction feedback system, with output results from the customer experience management tool, Medallia. According to program documentation and subsequent discussions with Hawai'i Energy staff, Medallia sent 3,158 surveys to customers in PY17, of which 27 percent responded to the survey. The EM&V Contractor verified that Medallia compiled an overall satisfaction rating of 9.2 out of 10 on average by compiling satisfaction scores across all categories queried, satisfying the target performance metric. In addition to verifying Hawai'i Energy's customer satisfaction results, the EM&V Contractor reviewed the current process by which Hawai'i Energy measures customer satisfaction and offered recommendations on potential adjustments to the process.

Total Resource Benefit Calculations

Using the results from the tracking system verification, desk review verification, and site visit verification, the EM&V Contractor developed program and portfolio realization rates, along with their associated TRB. To calculate the TRB, the EM&V Contractor utilized the deemed factors presented in the PY17 TRM and applied those criteria to each program, sector, and the Hawai'i Energy portfolio for purposes of verifying TRB performance achievement relative to the PY17 goals.

Island Equity Calculations

To verify Hawai'i Energy's PY17 results for meeting island equity goals, the EM&V Contractor reviewed documentation provided by Hawai'i Energy and confirmed incentive payments using the tracking database and a monthly report from June 2017 that included the full program year-to-date spending. Performance goals were framed as incentive spending that was associated with each island across the resource acquisition and market transformation programs. For purposes of tracking spending for Maui County, the islands of Maui, Lanai, and Molokai were combined to reflect the totality of Maui County. Additionally, the EM&V Contractor received a document that described previously agreed-to arrangements for how program costs were allocated across the counties.

Verification of Award Claim

The HPUC sets performance goals and incentives for Hawai'i Energy to achieve. The EM&V Contractor reviewed the established goals, claimed results and award, and separately calculated a verified award based on the PY17 verification results.

Market Assessment

Baseline Study (Planning)

During CY18, the EM&V Contractor began planning for the [2019 Baseline Study](#). The work consisted of developing the baseline study research design and preparing for fielding the surveys. The customer surveys, data analysis, and final reporting will be carried out during 2019. The baseline study and other types of primary market research will support future TRM updates, EEPS implementation, EEPS EM&V, and program planning for the Hawai'i Energy program portfolio.

Potential Study (Update)

During CY18, the EM&V Contractor completed a partial update to the 2014 Potential Study as part of the [EEPS Review Research](#).³⁵ It is referred to as "Phase I." Phase II will be a comprehensive update of the potential study and will be conducted during 2019 and 2020. It will rely on results from the [2019 Baseline Study](#).

The objectives for Phase I were to estimate the historical savings from state and federal codes and standards, to align with the previous and current programmatic achievements of Hawai'i Energy and KIUC and historical PV installations, and to offer preliminary insights into the potential for future savings.

Because the comprehensive update will be performed in 2019, only a limited set of changes were made to the 2014 Study during CY18. The Phase I update used a simplified approach based on extrapolating data from the island of Oahu and estimated historical savings from codes and standards.

The preliminary forecast shows that, under business-as-usual (BAU) assumptions, the EEPS program appears to be on track to meet interim goals through 2020, but not between 2020 and 2030. However, preliminary results of the economic potential indicate that the available, untapped, economic energy efficiency resource in Hawaii exceeds the EEPS goal of a cumulative 4,300 GWh in 2030.³⁶ These preliminary findings suggest that the EEPS goal is achievable, but requires strategic adaptation to current programs and initiatives, possible increases in energy efficiency program budgets, and continued innovation in program design.

Other Studies

Peer Program Incremental Savings Approach

Energy savings from Hawai'i Energy's Peer program have been evaluated using a static deemed savings approach since 2011. Through discussions between Hawai'i Energy, the EEM, the EM&V Contractor, and other stakeholders in Fall 2017, the decision was made to investigate an updated empirical savings approach rather than continue to rely on the original deemed savings value in future program years. The program has reached virtually all of Hawaii's residential population, so no comparison/control group is available for this analysis. Rather, the group of stakeholders collectively agreed to a selective stoppage of treatment approach, whereby home energy reports would no longer be sent to a stratified random sample of current program participants starting July 1, 2018, and the resulting decay rate of savings would be used to estimate the savings from continuing treatment for program participants. This work consisted of a literature review of home energy reports program evaluations that have empirically measured persistence/decay rates of savings, as well as a research design for selective stoppage of treatment to a

³⁵ Applied Energy Group (dba EnerNOC Utility Solutions Consulting). State of Hawaii Energy Efficiency Potential Study. Prepared for the Hawaii Public Utilities Commission. 2014.

³⁶ As specified in HRS § 269-96, the statewide EEPS goal is 4,300 gigawatt-hours ("GWh") of electricity savings by 2030.

stratified random sample of 22,500 households in Hawaii that have previously received Peer reports. The literature review and associated memorandum summarized the methods and findings of pre-existing studies, providing context and a recommended approach for the future evaluation of Hawai'i Energy's Peer program consistent with best evaluation practices for similar program designs.³⁷ The research design for selective stoppage of treatment for a sample of program participants beginning in PY18 used a randomized control trial (RCT) design and stratified random sampling by cohort. It included power analysis to identify the minimum sample size at which the presence of a decay rate signal should be detected with statistical confidence. The memorandum accompanying the sample design also described how the savings decay rate is to be used in calculating program savings.³⁸

NTG and Baseline Approach

The purpose of this study was to develop a white paper and associated framework for how Hawaii can best select and apply baseline energy usage measurement methods, as well as the related measurement of net program savings relative to that baseline.³⁹ The white paper and associated framework provide guidance for measuring, applying, and periodically updating baseline energy usage and NTG ratios as important metrics for characterizing forward movement in Hawaii's energy efficiency markets. The study featured a literature review to define and characterize common practices for baseline determination across jurisdictions in the U.S., including consideration of regulatory context, program goals, program intervention strategy, and other considerations. The literature review also focused on defining and describing terms and common practices associated with NTG measurement, as well as the policy context in terms of why NTG is measured, how NTG adjustment factors are typically applied, and its purpose in energy efficiency program evaluation and planning. Based on findings and characterizations from the literature review, the memorandum and framework were then used to provide recommendations for how Hawaii can best select, apply, and periodically update baseline measurement methods and NTG methods going forward, taking account of the interrelationship between these factors.

LED Lifetime Savings

The EM&V Contractor conducted research and developed a memorandum on the EUL of LEDs and how this informs lifetime energy savings calculations for LEDs in a selection of TRMs and other high-level guidance documents in the U.S.⁴⁰ The EM&V Contractor reviewed six TRMs from a variety of regions across the U.S. as a convenience sample, selected to represent the disparate geographic array of U.S. states. The EM&V Contractor also reviewed and summarized guidance on LED EUL from the U.S. Department of Energy's (DOE's) Uniform Methods Project. The review covered the adoption of the EISA 2012-2014 and 2020 standards as the baseline conditions for general service LEDs in residential settings. The review and characterization also covered specialty LED lamp types and screw-in LEDs in commercial applications. The purpose of the research and memorandum was to help inform Hawaii's treatment of lifetime savings calculations for screw-in LEDs.

NTG Assessment

As part of the PY19 TRM update process, the AEG EM&V Team built upon the methodology used previously by the Evergreen Economics EM&V Team to benchmark the NTG ratios of similar programs in the U.S. with

³⁷ Literature Review of Decay Rates from Home Energy Report Programs, Memorandum, Prepared by Opinion Dynamics Corporation, Prepared for Steve Schiller, Energy Efficiency Manager, June 15, 2018.

³⁸ Hawaii Peer Comparison Program Stoppage of Treatment Study Sample Selection, Memorandum, Prepared by Opinion Dynamics Corporation, Prepared for Steve Schiller, Contract Manager, June 18, 2018.

³⁹ Hawaii Baseline and Net-to-Gross Framework, Memorandum, Prepared by Opinion Dynamics Corporation, Prepared for Steve Schiller, Contract Manager, June 27, 2018.

⁴⁰ Hawaii PUC LED Baseline Memo, Memorandum, Prepared by Jeremy Eddy and Bill Norton, Opinion Dynamics, Prepared for Steve Schiller, Contract Manager, April 9, 2018.

the NTG ratios in Hawai'i Energy's PY18 TRM. ⁴¹ Evergreen used comparison programs from Wisconsin, California, Massachusetts, and NYSERDA. The comparison programs were similar in terms of target market sector (Residential, C&I, etc.), measures, and delivery. Since the Evergreen research was several years old, the AEG researched the same programs to determine if the NTG ratios from these programs had been updated. AEG found updated NTG data for Wisconsin (2017), ⁴² some California programs (2019), ⁴³ and Massachusetts (C&I: 2013, MF: 2018, SF: 2019). ⁴⁴ AEG also drew on research conducted by the Opinion Dynamics EM&V Team, identifying similar programs that could be used for NTG comparison research.⁴⁵ Based on the programs identified in Opinion Dynamics' research, AEG benchmarked the most recent NTG ratios being used by Com Ed (2018) ⁴⁶ and Ameren Illinois (2017).⁴⁷

AEG paid special attention to the NTG ratios for two measures because of their important contributions to Hawai'i Energy's programs: Residential LEDs and Solar Water Heaters. For the Residential LED measure, AEG carried out additional benchmarking of baselines and NTG ratios beyond the sources cited above. The current NTG ratio planned for the Residential LED measure (NTG=0.5) was reviewed along with baseline assumptions and verified to be reasonable, so no change was made for PY19. ⁴⁸ For the Solar Water Heater measure, there were no comparable solar water heater programs to benchmark the Hawaii program against, particularly since the new construction codes and the marketing and promotion of solar water heaters are unique to Hawaii. Therefore, AEG used findings from the PY17 Verification to develop a Hawaii-specific algorithm for the NTG ratio and presented the recommended algorithm to the EEM, HPUC, and Hawai'i Energy for consideration.

EEPS Review Research

The EM&V Contractor conducted research to support the evaluation of progress toward EEPS goals in the First EEPS Performance Period (2009–2015) and the associated report to the Legislature. ⁴⁹ While the majority of the EEPS savings have historically been provided by the Hawai'i Energy portfolio, other entities also contribute to achieving the EEPS goals. Therefore, the research included evaluating savings from two categories of contributors to the EEPS goals:

⁴¹ Evaluation of the Hawai'i Energy Conservation and Efficiency Programs, Program Year 2011, Evergreen Economics, June 20, 2013, Appendix D: Net-to-Gross Assessment Memo. NTG benchmarking analysis covered four resources: Wisconsin Focus on Energy (2011), CPUC DEER (2006–2007), Massachusetts Energy Efficiency Advisory Council (2010), and NYSERDA (2011–12).

⁴² Wisconsin Focus on Energy, NTG data, 2017.

⁴³ California Public Utilities Commission, Database for Energy Efficient Resources (DEER), 2020, Ex Ante Database Support Table Export, Support Table Group: cpCostEff, Support Table: NTG2020, file created on 9/20/2018, www.deeresources.com.

⁴⁴ Massachusetts NTG Study, 2013. Massachusetts MF NTG and Impact Study, 2018. Massachusetts Home Energy Assessment LED NTG Study, 2019. Massachusetts Products NTG Study, 2019. Massachusetts Res HVAC NTG & Market Effects Study, 2019. Massachusetts Res New Construction Attribution Assessment, 2019.

⁴⁵ Hawaii Baseline and Net-to-Gross Framework, Memorandum, Prepared by Opinion Dynamics Corporation, Prepared for Steve Schiller, Contract Manager, June 27, 2018.

⁴⁶ Com Ed, Final NTG Ratios for 2018.

⁴⁷ Ameren Illinois PY9 Evaluation Summary, 2017.

⁴⁸ The median value from five comparison sources was $NTG_{median}=0.48$, which is close to the current $NTG=0.5$.

⁴⁹ Pursuant to Hawaii Revised Statute (HRS) § 269-96 and the EEPS Framework, there are four "performance periods" during the EEPS implementation timeline (January 1, 2009–December 31, 2030) and five "evaluation reports" are required. The first report was submitted to the Legislature in January 2014 to report on the development and start-up of PBFA programs and the EEPS Framework. The next four evaluation reports (reports two through five) are due to the Legislature following each of the four performance periods.

Commission Regulated Entities⁵⁰ and Non-Regulated Entities.⁵¹ The EM&V Contractor's approach to quantifying savings for the two categories of entities is summarized below:

- Commission Regulated entities included Hawai'i Energy and KIUC:
 - For the analysis related to Hawai'i Energy, the EM&V Contractor reviewed publicly available documents and reports, including Annual Reports, Annual TRMs, and Annual Verification reports.
 - For KIUC, the EM&V Contractor conducted an interview with KIUC representatives to discuss their program savings and reviewed publicly available reports and filings.
- Non-Regulated entities included state and federal agencies, Green Energy Market Securitization (GEMS) financing program, and federal, state, and local appliance standards:
 - For local, state, and federal agencies and the GEMS program, the EM&V Contractor conducted interviews with representatives of each entity to discuss their program savings and reviewed publicly available reports when appropriate.
 - To estimate savings from historical and future codes and standards, the EM&V Contractor completed a partial update to the 2014 Potential Study; see Potential Study (Update).^{52,53}

The results of the research show that Hawai'i Energy has accounted for a significant share of savings toward the EEPS goal since 2009. For example, in PY17, Hawai'i Energy contributed two-thirds (67 percent) of first-year energy savings. In addition, Hawai'i Energy has been a very cost-effective energy resource in Hawaii. Since 2013, Hawai'i Energy's direct program expenditures have maintained a lifetime energy savings cost of between 1.8 and 3.2 cents/kWh, a small fraction of the avoided cost of energy supply. Including costs borne by program participants, the lifetime cost of saved energy is estimated to be approximately 7-8 cents/kWh.⁵⁴ This cost is below the "wholesale" cost of electricity in Hawaii, including recent power purchase agreements for utility-scale solar PV, and compares very favorably to average retail rates, which ranged from 26 to 33 cents/kWh during the same period.⁵⁵

⁵⁰ Commission Regulated Entity savings include savings from utility administered and third party administered energy efficiency programs. The bulk of these savings are anticipated to be provided by Hawai'i Energy and Kauai Island Utility Cooperative (KIUC).

⁵¹ Non-Regulated Entity savings include savings from legislative mandates, non-profits, other coordinated programs, building codes, and federal, state, and local appliance standards.

⁵² Applied Energy Group (dba EnerNOC Utility Solutions Consulting). State of Hawaii Energy Efficiency Potential Study. Prepared for the Hawaii Public Utilities Commission. 2014.

⁵³ A full potential study will be conducted in 2019.

⁵⁴ Hoffman, Ian, *et al.* June 2018. *The Cost of Saving Electricity Through Energy Efficiency Programs Funded by Utility Customers: 2009-2015*. Lawrence Berkeley National Laboratory.

⁵⁵ https://files.hawaii.gov/dbedt/economic/data_reports/energy-trends/Monthly_Energy_Data.xlsx

PY16 EM&V Research

Error! Reference source not found. presents the residential and business research activities completed by the EM&V Contractor in PY16. ⁵⁶

Table 3-8 EM&V Research Activities – PY16

			PY16		
			Residential	Business	
Impact	TRM Review	TRM Recommendations Review	✓	✓	
	Verification	Database Review		✓	✓
		Application of TRM Values		✓	✓
		Application and Invoice Review		✓	✓
		Engineering Desk Review			✓
		Upstream Lighting Review		✓	
		Peer Comparison Billing Data Review		✓	
		Total Resource Benefits Calculations		✓	✓
		Verification of Award Claim, Island Equity Calculations		✓	✓
		Other Studies	Hours of Use Inputs for Key C&I Programs		
Potential Overlap Between Key C&I Programs				✓	
Comprehensive Longitudinal Effects (CLE) Study			✓	✓	
History of Annual EM&V-Related Research			✓	✓	

TRM Review

TRM Recommendations Review

The Hawai'i Energy Program implementation team recommended 25 updates to the PY16 Hawai'i Energy TRM. The EM&V Contractor reviewed each of the 25 recommendations to assess the merit of each recommendation and indicate whether they accept the recommendations or if additional supporting documentation is required. When assessing the merit of the recommended changes, the EM&V Contractor performed the following steps:

- Reviewed each recommended change to assess at a high level, whether the change is warranted (e.g., if a recommendation is to remove a measure and the EM&V Contractor agreed, they perform no additional research).
- For all recommended additions or changes to existing measures, the EM&V Contractor reviewed:
 - Publicly available TRMs used throughout North America as a comparison to the recommended change. While individual measure inputs and savings vary by jurisdiction depending on many factors, leveraging other TRMs allows for a useful comparison to determine the reasonableness of the recommended changes. The TRMs used for these purposes included: the Illinois TRM, Indiana TRM, Pennsylvania TRM, and the California Database for Energy Efficient Resources (DEER), among others.
 - Previous Hawai'i Energy evaluation reports and memorandums and previous versions of the Hawai'i Energy TRMs for additional context around existing TRM methodologies.
 - Other relevant secondary sources to assess the reasonableness of the recommendations such as ASHRAE Fundamentals for heating and cooling degree day requirements for Hawaii.

Verification

Database Review

The EM&V Contractor conducted a thorough review of all records in the Hawai'i Energy program tracking database to check for duplicates, verify that incented measures meet program requirements (e.g., minimum efficiencies), and identify any parameters that are outside of expected ranges (e.g., efficiencies,

⁵⁶ PY16 EM&V research activities compiled using information from: Program Year 2016 Evaluation Report. "Evaluation of the Hawai'i Energy Conservation and Efficiency Programs PY16 Program Results." Prepared by Opinion Dynamics. Prepared for Hawaii Public Utilities Commission. March 13, 2018. https://hawaiienergy.com/files/about/information-and-reports/PY16_Hawaii_Energy_Annual_Evaluation_Report.pdf.

horsepower, etc.). Additionally, the accuracy and appropriateness of savings and incentive calculations were verified (i.e., check per-unit savings across similar measure types and multiply by quantities to ensure they match total project savings). The EM&V Contractor performed this task for all records in the Hawai'i Energy program-tracking database, however, the review was limited to information contained within the database.

Application of TRM

The EM&V Contractor conducted a thorough review of all measure-specific savings calculations for REEM and BEEM Programs included in the program-tracking database to verify that the database incorporates the stipulated values from the Hawaii TRM correctly. Together, these programs accounted for more than 90 percent of the non-custom claimed energy savings for PY16. This included verifying deemed savings values (kW and kWh), NTG values, and other parameters (wattages, hours of use, horsepower, etc.) as applicable. This review consisted of two elements:

- **Savings Estimates:** The EM&V Contractor referred to the Hawaii TRM for the correct savings estimates and the use of appropriate savings algorithms and assumptions.
- **Net-To-Gross:** In 2013, evaluators revised, and stakeholders vetted Hawai'i Energy's NTG estimates in the TRM. These estimates were applied for PY16.

The EM&V Contractor did not review the application of TRM values for the BHTR, RHTR, and RESM programs, which accounted for less than 10 percent of the claimed non-custom program energy savings in PY16.

Application and Invoice Review

The EM&V Contractor reviewed a sample of project applications (i.e. desk reviews) for REEM and BEEM including all associated documentation and invoices, to ensure verification of measures or programs.

Engineering Desk Review

The EM&V Contractor conducted 25 desk reviews of CBEEM projects. The desk reviews consisted of a rigorous review of project files and attempt to recreate the claimed savings for each project. The EM&V Contractor did not perform any site visit verification of the projects.

Upstream Lighting Review

For the upstream lighting measures in REEM, the verification included a review of a sample of program MOUs with participating retailers, invoices and distribution data, as well as verification that program qualifying models appear on the ENERGY STAR website.

Peer Comparison Billing Data Review

For the Peer Comparison component of REEM, the EM&V Contractor verified savings by leveraging program participation and customer billing data consistent with the TRM savings algorithm. This effort required additional data requests (beyond the typical program-tracking database data requests) for the list of all residential customers within the Peer Comparison program by treatment cohort (i.e., which year they were added to the program and their associated monthly electric usage for PY16). This data allowed the EM&V Contractor to perform calculations based on TRM savings algorithms to estimate the savings from the Peer Comparison component of REEM.

Total Resource Benefits Calculations

The EM&V Contractor used program-level net verified savings (kWh and kW) to calculate the TRB for Residential and Business Programs. The verified program-level TRB values were then compared to the claimed values presented in the PY15 Annual Report.

Verification of Award Claim, Island Equity Calculations

The HPUC sets performance goals and incentives for Hawai'i Energy to achieve. The EM&V Contractor reviewed the established goals, claimed results and award, and separately calculated a verified award based on the PY16 verification results. In PY15, the EM&V Contractor found several errors⁵⁷ in the claimed savings and award calculations and corrected these errors as part of our verification effort. The EM&V Contractor again checked for these types of discrepancies in PY16. In addition, the EM&V Contractor verified the distribution of incentives across Honolulu County, Hawaii County, and Maui County (i.e., Island Equity calculations).

Other Studies

Hours of Use Inputs for Key C&I Programs

The EM&V Contractor validated contractor-based hours of use inputs for the SBDIL and Custom Lighting Program. Direct Entry of Facility Operating Hours (for establishing incentive amounts) by Participating Contractors. This investigation begins with a conversation/meeting with Hawai'i Energy toward the goal of understanding how each program operates and the controls/checks that are in place to ensure that contractors are entering accurate operating hours estimates. Questions centered around:

- The checks and balances currently in place by Hawai'i Energy
- The extent to which relevant issues have arisen historically
- Requesting data (as available) to allow the EM&V Contractor to compare entered hours estimates (for the population of projects) to TRM default values—allowing us to understand the extent to which default (TRM) values were being used as well as the range of hours estimates included in the database (including outliers). Key evaluation metrics include:
 - The percentage of time set at TRM default levels
 - The percentage of time set above and below default levels
 - The percentage of projects under vs. over \$3,000 (as under \$3,000 does not trigger a Hawai'i Energy review)

Potential Overlap Between Key C&I Programs

The EM&V Contractor investigated the potential overlap—and double counting of savings—for measures and associated incentives across C&I Prescriptive, SBDIL, and Midstream efforts. This investigation begins with a conversation/meeting with Hawai'i Energy toward the goal of understanding how each program operates and what measures (if any) overlap with one another. Questions centered around:

- Potential for overlap and mechanisms that are in place to prevent the double counting (or double paying) of incentives
- Information that is collected at relevant steps in the delivery process (e.g., from distributors, contractors, or customers) and how it might (or might not) inform the degree to which such overlap is occurring

Comprehensive Longitudinal Effects (CLE) Study

The goal of the comprehensive longitudinal effects (CLE) study was to quantify and describe the opportunities that remain for the Hawai'i Energy programs to achieve long-term energy savings. Toward this goal, the study focuses on the savings realized through Hawai'i Energy programs to date as well as the potential for those programs to claim additional energy savings through 2030. To understand cumulative program (i.e., inception-to-date) accomplishments overall, by sector and end use, the EM&V Contractor first compared cumulative Hawai'i Energy (Public Benefit Fund Administrator or PBFA) savings generated by Program Year (PY) 2009 through PY15 program interventions to economic potential savings estimates in order to understand cumulative program (i.e., inception-to-date) accomplishments, both overall and by

⁵⁷ The most substantial errors involved 1) the Island Equity calculation; and 2) the Peer comparison savings calculation. Based on our feedback, Hawai'i Energy has indicated that they will make corrections going forward.

sector and end use.⁵⁸ To understand future savings opportunities, the EM&V Contractor estimated the savings potential available to be captured by program interventions (Available Economic Potential) and the remaining savings potential after current and anticipated program interventions (Remaining Economic Potential), for Hawai'i Energy overall and by end use.

History of Annual EM&V-Related Research

The EM&V Contractor provided a summary-level description of all research completed in each PY (from the inception of Hawai'i Energy in PY09 through PY16). As part of this task, they carefully reviewed each of the past seven Annual EM&V Reports to identify both consistent and unique research efforts. The EM&V Contractor also reviewed related reports including, but not limited to, the most recent potential and market characterization studies (both included in 2013) and customer research and satisfaction studies. The outcome of the review, synthesis, and analysis is documented in this report and includes:

- Catalog of research activities, identifying both the timing (when) and the extent of repetitiveness (how often) a given research activity has been executed.
- Tables that summarize each research activity by sector (e.g., Residential, Business).
- A brief description of each research activity for each PY is identified in the summary tables. This will allow the reader to not only see when a given research activity was executed (in what PYs) but also easily review the associated description for each PY.

⁵⁸ To accurately compare program savings to potential savings, all savings are at the meter and do not include line losses. The EM&V Contractor used Customer Tracked Savings for PY09 through PY12. For PY13 through PY15, the EM&V Contractor used Net Tracked Savings from which savings associated with line losses were removed. Estimates of economic potential were derived from the 2014 Potential Study (*State of Hawaii Energy Efficiency Potential Study Final*. Applied Energy Group (dba EnerNOC Utility Solutions Consulting). January 15, 2014).

PY15 EM&V Research

Table 3-9 presents the residential and business research activities completed by the EM&V Contractor in PY15.⁵⁹

Table 3-9 EM&V Research Activities – PY15

			PY15		
			Residential	Business	
Impact	TRM Review	TRM Recommendations Review	✓	✓	
	Verification	Database Review		✓	✓
		Application of TRM Values		✓	✓
		Application and Invoice Review		✓	✓
		Engineering Desk Review			✓
		On-Site Verification			✓
		Upstream Lighting Review		✓	
		Peer Comparison Billing Data Review		✓	
		Market Transformation Verification		✓	✓
		Total Resource Benefits Calculations		✓	✓
		Verification of Award Claim, Island Equity Calculations		✓	✓
	Other Studies	Hawai'i Energy Awareness Study		✓	✓
Historic Participation Analysis			✓	✓	

TRM Review

TRM Recommendations Review

The Hawai'i Energy Program implementation team recommended 22 updates to the PY14 Hawai'i Energy TRM. The EM&V Contractor reviewed each of the 22 recommendations to assess the merit of each recommendation and indicated whether they agree with and accept the recommendations or if additional supporting documentation is required. This review included a comparison between the recommended values and similar measures, or values used in other jurisdictions. When assessing the merit of the recommended changes, the following steps were performed:

- Reviewed each recommended change to assess at a high level, whether the change is warranted (e.g., if a recommendation is to remove a measure and the EM&V Contractor agreed, they performed no additional research).
- For all recommended additions or changes to existing measures, the EM&V Contractor reviewed:
 - Publicly available TRMs used throughout North America as a comparison to the recommended change. While individual measure inputs and savings will vary by jurisdiction depending on many factors, leveraging other TRMs allows for a useful comparison to determine the reasonableness of the recommended changes. The TRMs used for these purposes included: the Illinois TRM, Indiana TRM, Pennsylvania TRM, and the California Database for Energy Efficient Resources (DEER), among others.
 - Previous Hawai'i Energy evaluation reports and memorandums and previous versions of the Hawai'i Energy TRMs for additional context around existing TRM methodologies.
 - Other relevant secondary sources to assess the reasonableness of the recommendations such as ASHRAE Fundamentals for heating and cooling degree day requirements for Hawaii.

Verification

Database Review

For all programs except CBEEM and CESH, the EM&V Contractor performed a database review. This process began with cleaning the program-tracking database, which consisted of removing negative

⁵⁹ PY15 EM&V research activities compiled using information from: Program Year 2015 Verification Report. "Verification of Hawai'i Energy Program Year 2015 Programs". Memorandum. Prepared by Opinion Dynamics. Prepared for Jim Flanagan, Steve Grover, and Jenny Fraser. November 28, 2016. https://hawaiienergy.com/files/resources/PY15_HawaiiEnergyVerificationMemo.pdf

quantities, checking duplicates, removing measures with no savings (e.g., payment tracking, etc.), and confirming through discussions with PBFA that the tracked savings in the database matched claimed savings for PY15.

Application of TRM Values

The EM&V Contractor performed a database and TRM review for residential and non-CBEEM business sector programs (BEEM, BHTR and BESM). For each measure type in the program-tracking database, they confirmed that the per-unit savings (kW and kWh), NTGR, and EUL values mirrored the stipulated values documented in the TRM. This consisted of three areas:

- **Savings Estimates.** The EM&V Contractor referred to the PY15 TRM for the correct savings estimates for all non-CESH and non-CBEEM measures. Additionally, they checked for any possible duplicates within the program-tracking database.
- **Net-To-Gross.** The EM&V Contractor applied the program specific NTG values found in the PY15 TRM.
- **Effective Useful Life.** The EM&V Contractor applied the measure specific EUL values found in the PY15 TRM.

Application and Invoice Review

For REEM, BEEM, and BHTR, the EM&V Contractor performed an additional step of reviewing a sample of applications and invoices to confirm the accuracy of the quantities listed in the program-tracking database. The EM&V Contractor limited this step to these three programs as they contributed more than 96 percent of the non-CBEEM tracked savings in the PY15 portfolio.

Engineering Desk Review

The EM&V Contractor performed detailed desk reviews for a sample of 25 CBEEM projects. Desk reviews included a complete review of the provided documentation (e.g., incentive applications, equipment invoices, and any other related project information included in the project database) to help outline the methodology behind calculating project energy savings and ensure site visits focused on the parameters needed to execute energy savings calculations.

Desk reviews included the following:

- **Project Documentation Review.** Identify the types of installed measures, quantity of installed measures, and other measure specific characteristics (i.e. wattage, installed location, horsepower, etc.).
- **Claimed Savings Calculations.** Calculate claimed savings using information found in project documentation. This step helps identify variables that require on site verification to provide more accurate savings estimates in ex post impacts.
- **Project Magnitude.** Define project size to estimate time needed to perform site visit.
- **Sampling Strategy.** Determine whether sampling within the sample is required to gather adequate data that does not compromise or skew the verification results. For example, a site with more than 1,000 lighting fixtures would require site-specific sampling. If sampling is required, engineers developed an appropriate sampling strategy prior to the site visit.

On-Site Verification

The EM&V Contractor facilitated on-site verification for a sample of 25 CBEEM projects. Data collection activities for these 25 sites ranged from simple in-place and operation verification (n=22) to short-term metering (n=3).

Upstream Lighting Review

For the upstream lighting measures in REEM, the verification included the following steps:

- Checked compliance with the participation requirements set forth by the MOU documents submitted by each of the ten manufacturers

- Verified quantities of equipment between invoice/rebate documentation, final program data, and Hawai'i Energy PY15 Hawai'i Energy Annual Report

Peer Comparison Billing Data Review

For the Peer Comparison component of REEM, the EM&V Contractor verified savings by leveraging program participation and customer billing data consistent with the TRM savings algorithm. This effort required additional data requests (beyond the typical program-tracking database data requests) for the list of all residential customers within the Peer Comparison program by treatment cohort (i.e., which year they were added to the program and their associated monthly electric usage for PY15). This data allowed us to perform a calculation based on the TRM savings algorithm to estimate the savings from the Peer Comparison component of REEM.

Market Transformation Verification

The EM&V Contractor verified achievements resulting from the nine market transformation programs offered by Hawai'i Energy. These programs seek to determine and overcome market barriers that prevent residential and business customers from becoming energy-efficient in terms of energy savings actions or the equipment they use. Market transformation Programs include Behavior Modification, Professional Development, and Technical Knowledge and Training Programs. The EM&V Contractor verified that each of the nine market transformation programs occurred in the PY15 cycle. Specifically, the EM&V Contractor verified accomplishments through the following tasks:

- Submission of a data request for the market transformation programs, two meetings with the PBFA, and email communications to confirm our understanding of the data
- Review of event, presentation, or workshop attendance spreadsheets/signup sheets, presentation slides, and reports
- Review of detailed information, specifically:
 - For the Behavior Modification, Professional Development, and Technical Knowledge and Training programs, the EM&V Contractor determined program participation counts
 - For the Hawai'i Energy Ally program, the EM&V Contractor determined the number of Clean Energy Allies, while for the Benchmarking pilot the number of buildings or sites evaluated was determined
 - For the Codes & Standards, Shift for Savings Plan (Demand Response), Smart Grid, and Electric Vehicle Support pilots, the EM&V Contractor reviewed and counted the number of studies conducted and any other actions performed that aligned with these pilots

Total Resource Benefits Calculations

The EM&V Contractor used program-level net verified savings (kWh and kW) to calculate the TRB for Residential and Business Programs. The verified program-level TRB values were then compared to the claimed values presented in the PY15 Annual Report.

Verification of Award Claim, Island Equity Calculations

The HPUC sets performance goals and incentives for Hawai'i Energy to achieve. The EM&V Contractor reviewed the established goals, claimed results and award, and separately calculated a verified award based on our PY15 verification results. They found several errors in the claimed savings and award calculations and corrected these errors as part of the verification effort. In addition, the EM&V Contractor verified the distribution of incentives across Honolulu County, Hawaii County, and Maui County (i.e., Island Equity calculations).

Other Studies

Hawai'i Energy Awareness Study

The primary objective of this research was to measure changes in Hawai'i Energy awareness since the inception of Hawai'i Energy in 2009. In addition, The EM&V Contractor measured changes in awareness and

knowledge related to actions that customers can take to save energy in their homes or businesses since the launch of Hawai'i Energy. The ability to compare and contrast current findings to past survey results is highly dependent upon comparable survey designs across studies (and the specific questions asked). To enable valid comparisons, the following research was performed:

- Incorporated survey questions from prior Hawaii surveys (both residential and business) that measure changes in awareness
- Incorporated survey questions, to the extent feasible and applicable, from similar survey efforts in other jurisdictions for the purposes of benchmarking
- Included demographic/firmographic questions

The findings are based upon two customer surveys—one residential and one business—which, together, capture data from over 1,700 Hawaii residential and business customers in the target counties of Honolulu, Hawaii, and Maui. The residential survey effort included telephone fielding, and a parallel web survey. Business survey efforts included telephone fielding.

Historic Participation Analysis

To understand program participation patterns, energy savings achievements, and changes in customer energy purchases since the inception of Hawai'i Energy, the EM&V Contractor conducted a historic participation analysis in both the residential and business sectors. The analysis synthesized data from various sources of historical information, including:

- PY09–PY14 Hawai'i Energy program-tracking databases
- PY09–PY14 Hawaiian Electric Company (HECO) customer billing data
- U.S. Census Bureau data
- Energy consumption data from the U.S. Energy Information Administration (EIA)

PY14 EM&V Research

Table 3-10 presents the residential and business research activities completed by the EM&V Contractor in PY14.⁶⁰

Table 3-10 EM&V Research Activities – PY14

			PY14	
			Residential	Business
Impact	TRM Review	TRM Recommendations Review	✓	✓
	Verification	Database Review	✓	✓
		Application of TRM Values	✓	✓
		Application and Invoice Review	✓	✓
		Engineering Desk Review		✓
		On-Site Verification		✓
		Upstream Lighting Review	✓	
		Peer Comparison Billing Data Review	✓	
		Market Transformation Verification	✓	✓
		Total Resource Benefits Calculations	✓	✓
		Verification of Award Claim, Island Equity Calculations	✓	✓
		Other Studies	History of Hawaii Building Energy Codes	✓

TRM Review

TRM Recommendations Review

The Hawai'i Energy Program implementation team reviewed the PY12 TRM and recommended 44 updates to be included in the PY14 TRM. The EM&V Contractor reviewed the PY14 TRM to identify whether the 44 recommendations were integrated within the PY14 TRM. This review recognized that of the 44 recommendations, 24 were fully integrated in the PY14 TRM, 15 were not addressed, 1 was partially updated, and 4 require updates in future TRM versions.

Verification

Database Review

For all programs except for CBEEM, the EM&V Contractor verified that the information in the program-tracking database was correct and free of errors. This process began with cleaning the program-tracking database, which consisted of removing negative quantities, checking duplicates, removing measures with no savings (e.g., payment tracking, etc.), and confirming that the tracked savings in the database matched the claimed savings in the PY14 Hawai'i Energy Annual Report.

Application of TRM Values

The EM&V Contractor performed a database and TRM review for all residential and non-CBEEM business sector programs (BEEM, BHTR, and BESM). For each measure in the program-tracking database, they confirmed that the per-unit savings (kW and kWh), Net-To-Gross Ratios (NTGR), and EUL values mirrored the stipulated values documented in the PY14 TRM. This consisted of three areas:

- **Savings Estimates (kW, kWh).** The EM&V Contractor referred to the PY14 TRM for the correct savings estimates for all non-custom measures. Additionally, they checked for any possible duplicates within the program-tracking database.
- **Net-to-Gross.** The EM&V Contractor compared program-tracking database NTGR values to those stipulated in the PY14 TRM.

⁶⁰ PY14 EM&V research activities compiled using information from: Program Year 2014 EM&V Verification Report. "Verification of Hawai'i Energy Program Year 2014 Programs". Memorandum. Prepared by Opinion Dynamics. Prepared for Chris Ann Dickerson and Jim Flanagan. March 16, 2016. https://hawaiienergy.com/files/resources/PY14_HawaiiEnergyVerificationReport.pdf

- **Effective Useful Life.** The PY14 TRM includes EULs for all measures. The EM&V Contractor compared these values to values used in the program-tracking database.

Application and Invoice Review

For REEM, BEEM, and BHTR Programs, the EM&V Contractor reviewed a sample of applications and invoices to confirm the accuracy of the quantities listed in the program-tracking database. This review included 99 REEM measures (49 solar water heaters; 50 refrigerator/freezers), 89 BEEM measures (44 HVAC; 45 Lighting), and 45 BHTR applications.

Engineering Desk Review

The EM&V Contractor completed desk reviews for a sample of 40 custom projects representing a high proportion of CBEEM savings. They developed a stratified random sample of projects based on net-tracked energy savings to ensure that the largest projects from the database were included in the sample. The desk reviews consisted of reviewing all project documentation including applications, specification sheets, test reports, rebate checks, program savings calculations, post-inspection pictures and invoices as available. A reviewed of the project documentation was completed to ensure consistency with the program-tracking database for all measure-specific variables and to identify parameters for onsite verification (e.g., measure counts, efficiencies, horsepower, capacities, etc.).

Desk reviews included the following:

- **Project Documentation Review.** Identify the types of installed measures, quantity of installed measures, and other measure specific characteristics (i.e. wattage, installed location, horse-power, etc.).
- **Claimed Savings Calculations.** Calculate claimed savings using information found in project documentation. This step helps identify variables that require on site verification to provide more accurate savings estimates in ex post impacts.
- **Project Magnitude.** Define project size to estimate time needed to perform site visit.
- **Sampling Strategy.** Determine whether sampling within the sample is required to gather adequate data that does not compromise or skew the verification results. If sampling was required, engineers developed an appropriate sampling strategy prior to the site visit. Thirteen sites required sampling designs.

On-Site Verification

The EM&V Contractor conducted 40 site visits for the CBEEM Program for measures representing a high proportion of CBEEM savings to verify that measures remained in place and are operating, verify the appropriateness of Hawai'i Energy's savings calculations, and gather specific savings parameters needed to calculate ex post savings. In addition to verifying measures are in place and operating, six sites required short-term metering. The EM&V Contractor generated Measurement and Verification (M&V) plans for these six sites as described below:

- Measure description
- Summary of claimed savings calculations
- Ex post savings methodology
 - Determine what data to use as baseline and how it will be used
 - Determine what data is needed to record while on site and how it will be used
 - Identify algorithms for ex post savings calculations
- Specific activities to perform while on site (i.e. record nameplate information, interview building operator, discuss hours of operation and plant shutdowns, etc.)
- Detailed description of monitoring equipment and its purpose

The EM&V Contractor independently calculated savings based on data gathered onsite and site-specific information. Each site received a verification rate that was the comparison of the program-tracking savings

value to the value calculated by the EM&V Contractor. After completing verification of all sites, the EM&V Contractor provided draft verification rates for each site and met to discuss them.

Following the site visits, the EM&V Contractor calculated ex post savings for each project based on data gathered onsite and applied any applicable adjustments to measure-specific variables. For the six sites that received short-term metering, the metering data was used to adjust equipment assumptions for run-time and other operating characteristics.

Upstream Lighting Review

The EM&V Contractor reviewed REEM upstream lighting measures for 50 records. The verification included the following steps:

- Checked compliance with the participation requirements set forth by the MOU documents submitted by each of the manufacturers
- Verified quantities of equipment between invoice/rebate documentation, final program data, and Hawai'i Energy PY14 Hawai'i Energy Annual Report

Peer Comparison Billing Data Review

The EM&V Contractor conducted an independent calculation, based on billing data, to verify savings claimed for the REEM Peer Group Comparison. For the Peer Group Comparison, the data provided by Hawai'i Energy was used to identify participating customers (i.e., which households received program home energy reports) in PY14. The EM&V Contractor chose to use PY14 usage as its base year (instead of PY13) and not to apply the algorithm from the TRM. Instead, the EM&V Contractor followed the fundamental principle for calculation of this type of program that has a random control trial design and use the energy use of the year under construction (PY14).

Market Transformation Verification

The EM&V Contractor validated the achievements of the nine Transformational Programs to ensure they matched Hawai'i Energy's performance indicators. Hawai'i Energy provided documents used to verify that each of the nine Transformational Programs targeted for evaluation occurred during the PY14 cycle. The verification included the following tasks:

- **Data Gathering.** Submission of two data requests for Transformational Programs, two meetings with Hawai'i Energy, and multiple email communications to assure understanding of the data.
- **Document Review.** Review of event or workshop attendance spreadsheets/signup sheets, presentation slides, and logic models.
- **Activity Information Review.** Review of detailed information, specifically:
 - **Participation Counts.** For the Behavior Modification, Professional Development, Clean Energy Ally, and Technical Know How Programs, the EM&V Contractor determined program participation counts. This included social media engagements, participation in the Professional Development internship program, and several buildings or sites evaluated within the Energy Systems Integration Pilot's Benchmarking activities.
 - **Study Review.** For the Energy Systems Integration Pilots on Codes & Standards, Demand Response, Smart Grid, and Electric Vehicle, the EM&V Contractor reviewed and counted the number of studies conducted and any other actions/activities performed that aligned with these pilots.

Total Resource Benefits Calculations

The EM&V Contractor used verified savings (kWh and KW) to estimate TRB for residential and business Programs. They then compared the verified TRB value to the claimed TRB value presented in the Hawai'i Energy PY14 Annual Report.

Verification of Aware Claim, Island Equity Calculations

The HPUC sets performance goals and incentives for Hawai'i Energy to achieve. The EM&V Contractor reviewed the established goals, claimed results and award, and separately calculated a verified award based on PY14 verification results. In addition, a verification of the distribution of incentives across Honolulu County, Hawaii County, and Maui County (i.e., Island Equity calculations) was completed.

Other Studies

History of Hawaii Building Energy Codes

The EM&V Contractor performed an assessment of the history of Hawaii building energy codes and potential implications for energy savings stemming from future code enforcement and adoption activities.

PY13 EM&V Research

Table 3–11 presents the residential and business research activities completed by the EM&V Contractor in PY13.⁶¹

Table 3–11 EM&V Research Activities – PY13

			PY13	
			Residential	Business
Impact	Verification	Database Review	✓	✓
		Application of TRM Values	✓	✓
		Engineering Desk Review		✓
		Upstream Lighting Review	✓	
		Peer Comparison Billing Data Review	✓	
		Market Transformation Verification	✓	✓
	Other	Total Resource Benefits Calculations	✓	✓
		Condominium Sub-metering Analysis	✓	
		Integrated Building Design and Construction Standards Verification		✓
		Small Business Direct Install Lighting (SDBIL) Verification		✓
Process		EEPS Review Research	✓	✓
Process		Participant Surveys	✓	✓
Market Assessment	Baseline Study		✓	✓
	Potential Study		✓	✓
	Upstream Lighting Program Analysis		✓	

Verification

Database Review

The EM&V Contractor confirmed that the total savings and measure installation counts in the PY13 program-tracking database matched the claimed savings in the PY13 Hawai'i Energy Annual Report.

Application of TRM Values

The EM&V Contractor confirmed that the per-unit savings values for each measure in the program-tracking database mirror the approved (deemed) values in the PY13 TRM.

Engineering Desk Reviews

The EM&V Contractor conducted technical engineering desk reviews for a sample of measures installed in business locations for CBEEM and large business projects (from BEEM, BESM, and BHTR). The engineering desk reviews verified the accuracy of original calculations and determined if the customer's actual operation was consistent with program assumptions. Additionally, the review ensured consistency, accuracy, and whether the measure or project met program requirements. Key pieces of information such as invoices, equipment specifications, descriptions from customers, project applications, and any calculations were reviewed to ensure that the savings were accurate and consistent with engineering fundamentals.

Upstream Lighting Review

The EM&V Contractor conducted a separate verification of the CFLs, and LEDs rebated through the upstream portion of the REEM Program. The CFL and LED verification for PY13 was conducted in three parts:

- Checked compliance with the participation requirements set forth by the MOU that all retailers are required to sign to participate in the program

⁶¹ PY13 EM&V research activities compiled using information from: Program Year 2013 EM&V Verification Report. "Verification of Hawai'i Energy Program Year 2013 Programs". Memorandum. Prepared by Evergreen Economics. Prepared for Chris Ann Dickerson and Jim Flanagan. December 19, 2014. https://hawaiienergy.com/files/resources/PY13_HawaiiEnergyVerificationReport.pdf.

- Verified quantities of equipment between invoice/rebate documentation, final program data, and the Hawai'i Energy PY13 Annual Report
- Reviewed sample of CFL and LED model numbers to ensure that the rebated measures are program qualifying (e.g., matching the unique retail product numbers with the ENERGY STAR website).

Peer Comparison Billing Data Review

The EM&V Contractor conducted an independent calculation to verify savings claimed for the REEM Peer Group Comparison. The EM&V Contractor reviewed the entire Peer group comparison customer list for PY13 and each participating household's electricity billing data for a full year before they began participating in the program to verify the savings found in the final program-tracking database, using the formula provided in the PY13 TRM.

Market Transformation Verification

The EM&V Contractor reviewed market transformation program activities. The activities were grouped into the categories of Behavior Modification, Professional Development, and Technical Knowledge and Training. This research included a review of the activities in each category and online research to verify that each of the market transformation activities occurred as described in the Annual Report and during the PY13 cycle.

Total Resource Benefits Calculations

A separate verification was conducted for the net TRB presented in the Annual Report. Using verified net savings (kW and kWh) and approved measure EULs given in the TRM, the TRB calculations described in the PY13 Annual Report were replicated.

Condominium Sub-Metering Analysis

In PY10, Hawai'i Energy began a Condominium Sub-Metering Pilot Program to offer rebates for the installation of sub-meters at previously master metered multifamily buildings. In addition to the verification activities, which determined the verified savings for Condominium sub-metering, the EM&V Contractor also conducted a billing analysis of 11 condominium sub-metering projects. The objective of this analysis was to estimate average kWh savings for PY13 sub-metering projects and compare the savings estimate to the previously approved value in the TRM to inform prospective (i.e., PY14 and forward) assessments of the savings associated with this measure.

Integrated Building Design and Construction Standards Verification

The EM&V Contractor conducted documentation review of all seven Integrated Building Design and Construction Standards projects rebated by RESM in PY13. Due to the small number of RESM projects, 100 percent of the rebated projects were reviewed. The design projects were verified by comparing quantities and savings in the project documentation to the values recorded in the final tracking data. The documentation included a project summary, combined submittal workbook, results of any home energy modeling and/or testing performed (e.g. air leakage reports, HERS ratings), certificates of occupancy, floor plans, and incentive applications.

Small Business Direct Install Lighting (SBDIL) Verification

The EM&V Contractor reviewed a sample of SBDIL inspection reports for projects rebated by BESM or BHTR in PY13, including 21 BESM and 12 BHTR projects. For each SBDIL project in the sample, the EM&V Contractor compared the types and quantities of each measure in the program-tracking database to the types and quantities of SBDIL measures installed, per the inspection reports. The EM&V Contractor identified any discrepancies during and determined a verified measure quantity.

Process

Participants Surveys

The EM&V Contractor conducted telephone surveys with residential and business Program participants to understand overall customer satisfaction as well as verify measure installation. They then compared this feedback to that received over the past four evaluation cycles to identify related trends. In both residential and business participant surveys, respondents rated on a scale from 1 to 5 their overall satisfaction with the Program, where 1 is not at all satisfied and 5 is extremely satisfied. Measure verification questions confirmed that the participants received rebates for program measures, installed the measures, and that the measure were still operable.

Market Assessment

Baseline Study

This study presents the results of research conducted on behalf of the HPUC to assess key characteristics of buildings, appliances and equipment that use electricity in the Hawaiian Electric Companies' service territories providing a "baseline" from which to assess changes in the buildings, equipment, appliance, and use patterns over time. Study results informed the planning of future energy efficiency programs and supported a statewide energy efficiency potential study via the HPUC. The baseline data was used to enhance or update PBFA-funded energy efficiency programs and for planning other energy-related programs and policies in the state. These baseline data served as a reference point to monitor the effectiveness of program efforts or track progress toward energy efficiency and related goals. Finally, these baseline data were used by the Hawaiian Electric Companies for electricity load planning.

Potential Study

The study objectives address energy efficiency potential and inform the program design process in the following ways:

- Developed a thorough and independent assessment of the energy efficiency resources available to the State through the actions of entities that contributed savings toward EEPS goals using allowable measures and activities per the EEPS Framework
- Developed technical and economic potential estimates for 2013–2030 for benchmarking and future analyses by island
 - Annual kWh savings and peak savings (net and gross)
 - Reporting tables that convey the potential that was captured from 2009 through present, in addition to savings available in 2013 and beyond
- Provided guidance and insight regarding attainment of the EEPS goals based on the energy savings opportunities identified in the potential study and relative to the EEPS base year of 2008
- Provided estimates of available energy efficiency potential that can be used as a resource and included in IRP filings by the Hawaii electric utilities [Hawaiian Electric Company (HECO), Hawaii Electric Light Company (HELCO), Maui Electric Company (MECO) and Kauai Island Utility Cooperative (KIUC)]

Upstream Lighting Program Analysis

The EM&V Contractor conducted an annual analysis of the Upstream Lighting Program, offered as a component of the REEM program. This analysis provided insight into how the program is adapting to the changing residential lighting market as LEDs gain market acceptance and make up an increasing share of rebated bulbs sold in Hawaii. The EM&V Contractor reviewed sales records for qualifying lighting measures (CFLs and LEDs) at participating retailers for the past five program years (PY09–PY13) to determine the number of qualifying measures sold through the program each year by lamp type and store type, as well as the relative distribution of rebate dollars.

PY12 EM&V Research

Table 3-12 presents the residential and business research activities completed by the EM&V Contractor in PY12.⁶²

Table 3-12 EM&V Research Activities – PY12

			PY12	
			Residential	Business
Impact	TRM Review	Major TRM Review	✓	✓
		TRM Recommendations Review	✓	✓
	Verification	Database Review	✓	✓
		Application of TRM Values	✓	✓
		Application and Invoice Review	✓	
		Engineering Desk Review		✓
		On-Site Verification		✓
		Upstream Lighting Review	✓	
		Market Transformation Verification	✓	✓
	Total Resource Benefits Calculations	✓	✓	
	Other	Condominium Sub-metering Analysis	✓	
	Process	Participant Surveys	✓	✓
		Trade Ally Interviews		✓
Market Assessment	Food Service Sector Market Assessment		✓	
	Upstream Lighting Program Analysis	✓		

TRM Review

TRM Review

The EM&V Contractor conducted an independent review of the TRM. This review aided in developing an in-depth understanding of how the measure savings values were derived and in assessing the reasonableness of these values. The PY12 TRM values were compared to a wide variety of industry sources such as program evaluations and market studies from across the nation. The EM&V Contractor provided recommendations and suggested conducting further research for a few PY12 TRM values to improve accuracy and reliability. Recommendations included integrating the recommended changes from the prior TRM review conducted in PY11, updating parameters to include Hawaii specific data, and adjusting savings for faucet aerators to be consistent with the literature.

TRM Recommendation Review

Several recommendations were provided as part of the PY11 evaluation in the initial review of the PY12 TRM. The EM&V Contractor reviewed the PY12 TRM to verify whether these recommendations were updated in the latest version of the TRM. There appeared to be several recommendations made during the PY11 evaluation that had not yet been incorporated in the TRM document. It should be noted that most of these recommendations pertain to measure eligibility or quantities, and not the algorithms. The EM&V Contractor developed a recommendation checklist to help clarify, expedite, and track any recommended changes to new measures and past recommendations that had not been implemented in the TRM.

Verification

Database Review

The EM&V Contractor confirmed that the claimed savings in the PY12 Hawai'i Energy Annual Report matches the total savings in the PY12 program-tracking database.

⁶² PY12 EM&V research activities compiled using information from: Program Year 2012 EM&V Evaluation Report. "Evaluation of the Hawai'i Energy Conservation and Efficiency Programs". Program Year 2012. Volume 1 of 2: Main Report. Prepared by Evergreen Economics. Prepared for Hawaii Public Utilities Commission. June 26, 2014. https://hawaiienergy.com/images/resources/EMV_ProgramYear2012_EvaluationReport.pdf

Application of TRM Values

The EM&V Contractor reviewed the savings calculations confirmed that the per-unit savings values for each measure in the program-tracking database mirror the approved (deemed) values in the PY12 TRM.

Application and Invoice Review

The EM&V Contractor conducted additional verification for refrigerator trade-ins and advanced power strips (APS) distributed through the Residential Hard-to-Reach (RHTR) program. For PY12, this RHTR verification included a thorough review of program documentation and verification of the number of measures claimed versus those listed in the hard copy documentation.

Engineering Desk Reviews

The EM&V Contractor conducted technical engineering desk reviews for a sample of measures installed in business locations for CBEEM and large (> 100,000 kWh claimed savings) business projects from BEEM. The engineering desk reviews verified the accuracy of original calculations and determined if the customer's actual operation was consistent with program assumptions. Additionally, the review ensured consistency, accuracy, and whether the measure or project met program requirements. Key pieces of information such as invoices, equipment specifications, descriptions from customers, project applications, and any calculations were reviewed to ensure that the savings were accurate and consistent with program-tracking data.

On-Site Verification

The EM&V Contractor conducted on-site verification for small and medium business projects completed through the BEEM, BESM and CBEEM) programs. They also conducted a sample of on-site surveys of measures installed in business locations for CBEEM and large (> 100,000 kWh claimed savings) BEEM projects. On-site verification confirmed that measures were installed, qualified for the Program, and were operational.

The on-site verification for business Programs also supported the engineering analyses performed on all custom measures. During the on-site visits, the quantity of installed equipment was verified by inspection, and equipment nameplate information was recorded. These two pieces of information were used to ensure the installed equipment was consistent with the information presented in the application, and to determine if it was Program qualifying. Additionally, the EM&V Contractor collected operational characteristics such as temperature set points, operating schedules, typical loading characteristics, baseline system equipment and baseline system operational details. This information was used to verify the accuracy of any original calculations, and to determine if a customer's actual operation was consistent with Program assumptions.

Upstream Lighting Review

The EM&V Contractor conducted a separate verification of the CFLs and LEDs rebated through the upstream portion of the REEM Program. The CFL and LED verification for PY12 was conducted in three parts:

- Checked compliance with participation requirements set forth by the Memorandum of Understanding (MOU) that all retailers are required to sign to participate in the program
- Verified quantities of equipment between invoice/rebate documentation, final program data, and the Hawai'i Energy PY12 Annual Report
- Reviewed sample of CFL and LED model numbers to ensure that the rebated measures are program qualifying (e.g., matching the unique retail product numbers with the ENERGY STAR website)

Market Transformation Verification

The EM&V Contractor reviewed the Transformational Program Portfolio by completing the following four research activities:

- Reviewed existing literature on market transformation and gathered information about peer programs run by other organizations
- Conducted a review of the Transformational Program Portfolio, including a series of in-depth interviews with key program staff to better understand program objectives
- Completed an in-depth study of four specific Transformational Programs selected by the EM&V Contractor and approved by Hawai'i Energy
- Developed rough estimates of saving magnitudes for the programs

Total Resource Benefits Calculations

A separate verification was conducted for the net TRB presented in the PY12 Annual Report. Using verified net savings (kW and kWh) and approved measure EULs given in the TRM, the TRB calculations described in the PY12 Annual Report were replicated.

Condominium Sub-Metering Analysis

In PY10, Hawai'i Energy began a Condominium Sub-Metering Pilot Program to offer rebates for the installation of sub-meters at previously master metered multifamily buildings. The EM&V Contractor conducted a billing analysis of the Condominium Sub-metering program. The research objectives included the following:

- Estimate savings associated with sub-metering projects completed in PY11 and PY12
- Determine whether an update to the TRM for this measure is necessary

The research methods consisted of two complementary analysis activities:

- A fixed effects billing regression on a sample of sub-metering projects to develop an independent estimate of energy savings
- A review of sub-metering savings found in other jurisdictions across the US and Canada

For purposes of the PY12 cycle, condominium sub-metering was treated as a custom measure rather than a deemed savings measure. The billing analysis was used to verify savings (resulting in savings of 22.7 percent) rather than the TRM value of 10 percent.

Process

Participant Surveys

The EM&V Contractor conducted telephone surveys with residential and business Program participants to understand overall customer satisfaction as well as verify measure installation. Survey results were compared to that received over the past three evaluation cycles to identify related trends. In both residential and business participant surveys, respondents rated on a scale from 1 to 5 their overall satisfaction with the Program, where 1 is not at all satisfied and 5 is extremely satisfied. Measure verification questions confirmed that the participants received rebates for program measures, installed the measures, and that the measures were still operable.

Trade Ally Interviews

The EM&V Contractor conducted eight in-depth interviews with participating SBDIL contractors from six different companies, including those who work on projects in the food service sector, with the purpose of gaining insight into program operation and processes. Of these eight interviews, four were with owners (one was the lighting corporation owner, and three were owners/contractors), two lighting and electrical contractors (non-owners/employees), one rebate specialist and one sales rep (office employee).

Market Assessment

Food Service Sector Market Assessment

The EM&V Contractor conducted research on Hawaii's food service sector (including restaurants, retail food stores and groceries) to assess the potential for increasing energy efficiency efforts in this market, leveraging the baseline data collected (as part of the 2013 Baseline Study) and addressing recommendations made in the PY11 evaluation report. The research activities included the following:

- In-depth interviews with program staff, trade allies in Hawaii and administrators of other successful food service programs outside of Hawaii
- Analysis of baseline energy savings data from the 2013 Baseline Study and the State of Hawaii Energy Efficiency Potential Study published in 2014 to identify potential for energy savings among Hawaii's food service businesses
- Review of the literature on food service energy efficiency programs

Upstream Lighting Program Analysis

The EM&V Contractor conducted an annual analysis of the Upstream Lighting Program, offered as a component of the REEM program. This analysis provided insight into how the program is adapting to the changing residential lighting market as LEDs gain market acceptance and make up an increasing share of rebated bulbs sold in Hawaii. The EM&V Contractor reviewed sales records for qualifying lighting measures (CFLs and LEDs) at participating retailers for the past four program years (PY09-PY12) to determine the number of qualifying measures sold through the program each year by lamp type and store type, as well as the relative distribution of rebate dollars.

PY11 EM&V Research

Table 3-13 presents the residential and business research activities completed by the EM&V Contractor in PY11.⁶³

Table 3-13 EM&V Research Activities – PY11

			PY11	
			Residential	Business
Impact	TRM Review	TRM Review	✓	✓
		TRM Recommendations Review	✓	✓
	Verification	Database Review	✓	✓
		Application of TRM Values	✓	✓
		Application and Invoice Review	✓	✓
		Engineering Desk Review		✓
		On-Site Verification		✓
		Upstream Lighting Review	✓	
		Total Resource Benefits Calculations	✓	✓
		Verification of Award Claim, Island Equity Calculations	✓	✓
	Other	Net-to-Gross Assessment	✓	✓
		Peer Group Comparison Control Group Analysis	✓	
	Process	Participant Surveys	✓	✓
	Market Assessment	Upstream Lighting Program Analysis	✓	
Other Studies	Non-Energy Benefits Literature Review	✓	✓	

TRM Review

TRM Review

The EM&V Contractor conducted an independent review of the TRM. This review aided in developing an in-depth understanding of how the measure savings values were derived and in assessing the reasonableness of these values. The PY11 TRM values were compared to a wide variety of industry sources such as program evaluations and market studies from across the nation. The EM&V Contractor provided recommendations and suggested conducting further research for a few PY11 TRM values to improve accuracy and reliability. Recommendations included integrating the recommended changes from the prior TRM review conducted in PY10 and increasing the EUL for business LEDs.

TRM Recommendation Review

Several recommendations were provided as part of the PY10 evaluation in the initial review of the PY11 TRM. The EM&V Contractor reviewed the PY11 TRM to verify whether these recommendations were updated in the latest version of the TRM. There appeared to be a few recommendations made during the PY10 evaluation that had not yet been incorporated in the TRM document. The EM&V Contractor noted that most of these recommendations pertain to measure eligibility or quantities, and not the algorithms.

Verification

Database Review

The EM&V Contractor confirmed the claimed savings and measure installation counts in the PY11 Hawai'i Energy Annual Report matches the total savings, and measure counts in the PY11 program-tracking database.

⁶³ PY11 EM&V research activities compiled using information from:

Program Year 2011 EM&V Evaluation Report. "Evaluation of the Hawai'i Energy Conservation and Efficiency Programs". Program Year 2011. Volume 1 of 2: Main Report. Prepared by Evergreen Economics. Prepared for Hawaii Public Utilities Commission. June 20, 2013. https://hawaiienergy.com/images/resources/EMV_ProgramYear2011_EvaluationReport.pdf.

Application of TRM Values

The EM&V Contractor confirmed that the per-unit savings values for each measure in the program-tracking database mirror the approved (deemed) values in the PY11 TRM.

Application and Invoice Review

The EM&V Contractor conducted additional verification for CFLs distributed through the Residential Hard-to-Reach (RHTR) program and advanced power strips (APS) distributed through BEEM, REEM and RHTR programs. For PY11, the verification included a thorough review of program documentation and verification of the number of measures claimed versus those listed in the hard copy documentation.

The CFL and APS verification for PY11 was conducted in three parts:

- Checking compliance with the documentation requirements set forth by the Contract Manager in a memorandum dated October 5, 2011
- Verifying quantities of equipment between tracking spreadsheets, final program data, and the Annual Report
- Reviewing a sample of distribution logs from giveaway and exchange events, and comparing related quantities to the tracking spreadsheets

To check compliance with the documentation requirements, the EM&V Contractor reviewed the tracking spreadsheets and distribution logs for information such as receipts for equipment purchases, number and description of units given to third parties, number and description of units distributed to end users, and dates and nature of distribution events. After the review of documentation, they compared the quantities shown in the CFL and APS tracking spreadsheets to the quantities reflected in the Annual Report and the final Program data. Finally, the EM&V Contractor reviewed the sample of distribution logs from community events and compared the quantities logged on paper to the quantities reflected in the tracking spreadsheets.

Engineering Desk Reviews

The EM&V Contractor conducted technical engineering desk reviews for a sample of measures installed in business locations for CBEEM and large (> 100,000 kWh claimed savings) business projects from BEEM. The engineering desk reviews verified the accuracy of original calculations and determined if the customer's actual operation was consistent with program assumptions. Additionally, the review ensured consistency, accuracy, and whether the measure or project met program requirements. Key pieces of information such as invoices, equipment specifications, descriptions from customers, project applications, and any calculations were reviewed to ensure that the savings were accurate and consistent with program tracking data.

On-Site Verification

The EM&V Contractor conducted on-site verification for measures installed in business locations for CBEEM and large BEEM projects to verify that the measures were installed, that they qualified for the Program, and were operational.

The business on-site surveys also supported the engineering analyses performed on all custom measures. During the on-site visits, the quantity of installed equipment was verified by inspection, and equipment nameplate information was recorded. These two pieces of information were used to ensure the installed equipment was consistent with the information presented in the application and was Program qualifying. Additionally, operational characteristics such as temperature set points, operating schedules, typical loading characteristics, baseline system equipment and baseline system operational details were collected. This information was used to verify the accuracy of any original calculations and to determine if customer's actual operation was consistent with Program assumptions.

Upstream Lighting Review

For the upstream lighting measures in REEM, the EM&V Contractor reviewed a sample of invoices to ensure that measure descriptions, savings, and quantities claimed matched the program-tracking database and the Annual Report. Additionally, they confirmed that the products are Program qualifying (e.g., matching the unique retail product number with the ENERGY STAR website).

Total Resource Benefits Calculations

A separate verification was conducted for the net TRB presented in the PY11 Annual Report. Using verified net savings (kW and kWh) and approved measure EULs given in the TRM, the EM&V Contractor replicated the TRB calculations described in the PY11 Annual Report.

Verification of Award Claim, Island Equity Calculations

The HPUC sets performance goals and incentives for Hawai'i Energy to achieve. Verified savings were also used to evaluate how well the Program is meeting its goals to distribute benefits across islands in a manner deemed equitable by the HPUC.

Net-to-Gross (NTG) Assessment

The NTG assessment was intended to help frame on-going discussions related to attribution (or NTG measurement) for demand-side management programs in Hawaii. Research activities included the following:

- An examination of secondary research and survey data from the first two years of Program evaluation
- Recommendations for revisions to NTG ratios as needed for the next program cycle.

As part of PY11 evaluation tasks, the EM&V Contractor developed a NTG Assessment Memo which provides an overview of why NTG is relevant, highlights how the regulatory treatment of NTG can impact the success of energy efficiency goals, and provides both near and long-term recommendations.

Peer Group Comparison Control Group Analysis

The EM&V Contractor conducted a review of the 2011 Peer Group Comparison (PGC) Program. The research methods consisted of two complementary analysis activities:

- A phone survey of 300 PGC participants and a control group (n=300) that solicited information on how the Home Energy Reports (HER) influenced energy usage
- A billing regression on a sample of participants and a control group to develop an independent estimate of energy savings

Process

Participant Surveys

The EM&V Contractor conducted surveys with residential and business Program participants to understand overall customer satisfaction as well as verify measure installation. They then compared this feedback to that received over the past two evaluation cycles to identify trends that warranted additional study. The surveys included questions to verify that the customer had received a rebate for a Program measure, installed the measure, and that the measure was still operable. Additionally, the customers provided insight into trends in Program-participant perspectives over time.

Market Assessment

Upstream Lighting Program Analysis

The EM&V Contractor conducted an annual analysis of the Upstream Lighting Program, offered as a component of the REEM program. This analysis provided insight into how the program adapted to the changing residential lighting market as LEDs gain market acceptance and make up an increasing share of

rebated bulbs sold in Hawaii. The EM&V Contractor reviewed sales records for qualifying lighting measures (CFLs and LEDs) at participating retailers for the past three program years (PY09-PY11) to determine the number of qualifying measures sold through the program each year by lamp type and store type, as well as the relative distribution of rebate dollars.

Other Studies

Non-Energy Benefits Literature Review

The EM&V Contractor conducted a review of literature on non-energy benefits of energy efficiency programs. To narrow the focus of the review, the EM&V Contractor selected non-energy benefits based on the following criteria:

- **Benefit is commonly found in the literature.** The non-energy benefits selected were those that are most commonly considered in other jurisdictions and therefore most commonly addressed in the literature. This typically enabled them to find benefit estimates for both the residential and non-residential sectors, as well as for a range of different program types.
- **Study included primary data collection.** Studies that involved only a review of existing literature without conducting any additional primary data collection on non-energy benefits are not included in this review. These literature reviews tend to cite existing studies without conducting any analysis on the quality of studies being reviewed. In this manner, sub-standard studies can get cited repeatedly and eventually obtain an appearance of legitimacy that is not merited.
- **Applicability to Hawaii.** The non-energy benefits needed to be relevant for Hawaii to be included in the review. As a result, benefits relating to heating (e.g., reduced fire hazards) and similar impacts associated with cold weather were excluded from the final review.
- **Estimates based on credible analysis methods.** The review focused on studies that used the more commonly accepted approaches, as discussed below. However, while these approaches have seen widespread use, it is not necessarily true that researchers used them appropriately to produce credible estimates. The EM&V Contractor excluded those studies in which the analysis did not appear credible.

Based on the above criteria, the review focused on a subset of non-energy benefits that were among the most common studied in the literature and are applicable to Hawaii, including:

- Greenhouse gas (GHG) emissions reductions
- Improved occupant comfort
- Improved health and safety
- Reduced operation and maintenance costs
- Increased productivity

PY10 EM&V Research

Table 3-14 EM&V Research Activities – PY10 presents the residential and business research activities completed by the EM&V Contractor in PY10. ⁶⁴

Table 3-14 EM&V Research Activities – PY10

			PY10	
			Residential	Business
Impact	TRM Review	TRM Review	✓	✓
	Verification	Database Review	✓	✓
		Application of TRM Values	✓	✓
		Application and Invoice Review	✓	✓
		Engineering Desk Review		✓
		On-Site Verification	✓	✓
		Upstream Lighting Review	✓	
		Total Resource Benefits Calculations	✓	✓
		Verification of Award Claim, Island Equity Calculations	✓	✓
	Other	Solar Water Heating Billing Analysis	✓	
Process		Participant Surveys	✓	✓
		Trade Ally Interviews	✓	✓
		Focus Group Data Collection	✓	✓
Market Assessment		Market Assessment Evaluation	✓	✓
		Potential Study	✓	✓
Other Studies		Economic Impact Analysis	✓	✓
		Energy Efficiency Study	✓	✓
		New Initiatives and Pilot Program Analysis	✓	✓
		History of Annual EM&V-Related Research	✓	✓

TRM Review

TRM Review

The EM&V Contractor reviewed the TRM and compared the savings values against other sources such as those in other jurisdictions and research documentation from KEMA (the EM&V contractor that evaluated the HECO utilities' prior energy efficiency programs), the American Society of Heating, Refrigeration and Air-Conditioning Engineers (ASHRAE), the National Renewable Energy Laboratory (NREL), and other organizations. The EM&V Contractor examined not only the derived deemed savings values, but also assumptions regarding operating conditions and baseline equipment, and the reasonableness of the supporting documentation (e.g., effective useful life and system loss factor) when compared to available sources and findings from other utility programs.

Additionally, the EM&V Contractor offered recommendations for a small number of TRM values and suggested conducting further research for a few TRM values to improve accuracy and reliability.

Verification

Database Review

The EM&V Contractor confirmed the claimed savings and measure installation counts in the PY10 Hawai'i Energy Annual Report matched the total savings, and measure counts in the PY10 program-tracking database.

⁶⁴ PY10 EM&V research activities compiled using information from: Program Year 2010 EM&V Evaluation Report. "Evaluation of the Hawai'i Energy Conservation and Efficiency Programs". Program Year 2010. Volume 1 of 2: Main Report. Prepared by Evergreen Economics. Prepared for Hawaii Public Utilities Commission. April 18, 2012. https://hawaiienergy.com/images/resources/EMV_ProgramYear2010_EvaluationReport.pdf.

Application of TRM Values

The EM&V Contractor confirmed that the per-unit savings values for each measure in the program-tracking database mirror the approved (deemed) values in the PY10 TRM.

Application and Invoice Review

The EM&V Contractor reviewed invoices and related community-based organizations (CBO) paperwork for the Residential Low-Income (RLI) Program to verify that CFLs, showerheads, and smart strips were distributed appropriately to low-income customers. Because the documentation was incomplete, the EM&V Contractor developed recommendations for RLI CFL tracking for PY11.

Engineering Desk Reviews

The EM&V Contractor conducted technical engineering desk reviews for large, custom, and non-residential military facility projects based on electronic project files such as vendor records and equipment invoices. The engineering desk reviews verified the accuracy of original calculations and determined if the customer's actual operation was consistent with program assumptions. Additionally, the review ensured consistency, accuracy, and whether the measure or project met program requirements. Key pieces of information such as invoices, equipment specifications, descriptions from customers, project applications, and any calculations were reviewed to ensure that the savings were accurate and consistent with program-tracking data.

On-Site Verification

The EM&V Contractor conducted on-site verification of participating business and residences to verify that the measures were installed, that they qualified for the Program, and were operational. During the on-site visits, the EM&V Contractor recorded the quantity of installed equipment verified by inspection and equipment nameplate information. These two pieces of information were used to ensure the installed equipment was consistent with the information presented in the application and was Program qualifying. Additionally, the EM&V Contractor collected operational characteristics such as temperature set points, operating schedules, typical loading characteristics, baseline system equipment and baseline system operational details. This information was used to verify the accuracy of any original calculations and to determine if customer's actual operation was consistent with Program assumptions.

Upstream Lighting Review

For the upstream lighting measures in REEM, the EM&V Contractor conducted site visits and invoice audits to verify that CFLs sold through the upstream REEM program component were Program qualifying, and to collect pricing information on bulbs. This research focused on participating manufacturers, distributors, and retailers.

- **Lighting retailer site visits.** The EM&V Contractor visited five retail stores in early 2011 to confirm that the Program-qualifying CFLs were being sold by participating retailers.
- **CFL retailer invoice audit.** The EM&V Contractor reviewed a sample of invoices from lighting retailers to ensure that the information in the program-tracking database matched the invoices and to verify that the stores met the requirements of the Program participation agreement. Store name, stock-keeping unit (SKU) number, and number of packages from the program-tracking database were compared to the information on the invoices. They then compared the SKU numbers with a list of ENERGY STAR certified CFLs, as reported on the ENERGY STAR website.

Total Resource Benefits Calculations

A separate verification was conducted for the net TRB presented in the PY10 Annual Report. Using verified net savings (kW and kWh) and approved measure EULs given in the TRM, the TRB calculations described in the PY10 Annual Report were replicated.

Verification of Award Claim, Island Equity Calculations

The HPUC sets performance goals and incentives for Hawai'i Energy to achieve. Verified savings were used to evaluate how well the Program is meeting its goals to distribute benefits across islands in a manner deemed equitable by the HPUC.

Solar Water Heating Billing Analysis

The Solar Water Heating (SWH) billing analysis focused on the installation of residential SWH systems for PY09 and PY10. The final model used PY10 as a control group to determine the savings realized by PY09 participants. The EM&V Contractor developed a fixed effects billing regression model using monthly panel data to estimate changes in household electricity consumption between the baseline (pre-measure installation) and post-measure installation periods.

Process

Participant Surveys

The EM&V Contractor conducted surveys with residential and business Program participants to verify that customers received the rebate for a program measure, installed the measure, and that the measure was still operable. The survey also included questions related to process evaluation (e.g., customer satisfaction and program awareness) and market assessment (e.g., energy efficiency equipment saturation, energy efficiency awareness, behaviors, and attitudes).

Additionally, the EM&V Contractor conducted surveys to collect data on customer experiences with the Program including both residential and business Program participants, each of whom received Program rebates. The purpose of the surveys was to understand customer perspectives on key Program attributes. The surveys examined a variety of topics, including:

- Initial Program awareness
- Rebate satisfaction
- Motivation for reducing energy usage
- Reasons for installing SWH
- Effects of rebates on purchase cost
- Importance of rebate
- Knowledge of rebate
- Rebate impact on timing of purchases
- Influence of rebate on purchase of specific technologies

The EM&V Contractor compared year-over-year results to identify any differences. When possible, comparative results were visually displayed for both PY09 and PY10.

Trade Ally Interviews

The EM&V Contractor conducted in-depth interviews with trade allies across a variety of industries. The interviews included HVAC, SWH, and electric/lighting contractors along with representatives from manufacturers, distributors, builders, developers, and businesses involved in the industries. The objective of the in-depth interviews was to assess market perspectives on a set of specific research areas that included:

- Standard process evaluation issues (e.g., feedback on programs, satisfaction and suggestions for improvement)
- Changes in incentive levels
- Financing issues
- Bonus and stimulus offers

- Barriers to participation
- Outreach to targeted communities
- Prospects for new technologies and program ideas
- Feedback on new program offerings (e.g., awareness, participation, barriers, potential for savings and suggestions for improvement)
- Extent of spillover effects
- Program awareness
- Perception of program effectiveness
- Potential recommendations for program design improvements

The EM&V Contractor reviewed and summarized comments from the in-depth interviews. The assessment included a summary of trends found in the responses, with a review of how contractors perceive Hawai'i Energy and their preferences for changes to Program offerings and design in the future. Findings from in-depth interviews informed all aspects of the evaluation. Interviews with trade allies, contractors, and businesses provided insight into how the programs have been perceived and aided the assessment of the market, as they revealed how various stakeholders view incentives offered through each of the programs and think about investment in efficient equipment, as well as how trade allies can be engaged to expand the market.

Focus Group Data Collection

The EM&V Contractor conducted two 90-minute focus group sessions that were structured as a seminar style discussion with conversations lead by a moderator. The sessions were flexible to adapt to the dynamics presented by the group-setting format. This allowed for unanticipated topics of discussion, while retaining a focus on the following session objectives:

- **Contractor Background.** Obtain an overview of how these businesses operate, assess how familiar these contractors are with energy efficient lighting options, and assess the relative frequency with which energy efficiency is recommended to customers.
- **Hawai'i Energy Lighting Program Component.** Describe program component options to these contractors, solicit their feedback on specific elements of the program, assess current awareness levels and reasons for non-participation, identify what works well for their business model and what does not work as well.
- **Program Design Options.** Build upon what does, and does not, work with the current program design, and explore alternative program designs.

The EM&V Contractor reviewed and summarized comments from the focus group. The assessment included a summary of trends found in the responses, with a review of how contractors perceive Hawai'i Energy and their preferences for changes to Program offerings and design in the future. Findings from the focus groups informed all aspects of the evaluation. Focus group discussions helped the EM&V Contractor better understand the limited involvement of contractors in the direct install lighting program component and identify program design changes that may encourage future participation.

Market Assessment

Market Assessment Evaluation

The EM&V Contractor reviewed internal data and documentation and obtained feedback from Hawai'i Energy staff, Program participants, and other stakeholders. In particular, the EM&V Contractor completed the following research activities to support the market assessment evaluation:

- Participant phone surveys
- In-depth interviews with program staff and market actors
- Contractor focus groups

- Comprehensive review of energy efficiency potential studies and other secondary research
- Development of program theory and logic models
- Review of last year's general population and non-participant business customer surveys
- Geographic information system (GIS) analysis of program participation

Potential Study

The EM&V Contractor compared program savings both by sector and by end-use to the achievable savings potential estimated by various studies conducted in Hawaii in the past several years. The EM&V Contractor added the savings for PY09 to those for the current year and estimated the cumulative percentage of first year savings to the potential that existed in PY09 to better demonstrate the cumulative effect of two years of savings. This approach provides a rough measure of market penetration useful for indicating whether the Program allocated its resources effectively or whether it needed to shift its focus or assign more support for some markets and/or measures.

Other Studies

Economic Impact Analysis

Spending related to Program implementation, participation, and the reduction in spending due to reduced energy costs were used as inputs to a model that shows how these changes in spending affect the local economy. Using data from Hawai'i Energy's Program tracking system, economic impacts were estimated for PY10 for each county that had active Program participants. The EM&V Contractor measured the economic impacts using an input-output modeling framework and the Impact Analysis for Planning (IMPLAN) modeling software. This analysis measures Program impacts that accrue to each county as well as secondary spending impacts that spill over to other islands. Measured impacts include changes in output, wages, business income, employment, and indirect business taxes.

Energy Efficiency Study

The EM&V Contractor reviewed several studies that were conducted at the national, state, or regional level on initiatives outside of Hawaii to update their understanding of national energy efficiency market conditions, including the following:

- **National CFL market profiles.** Annual D&R International profile of the CFL market, including sales and market share estimates.
- **Various CFL industry papers and studies.** Key papers and studies on CFLs from the International Energy Program Evaluation Conference (IEPEC) and ACEEE conferences, as well as recent evaluations conducted in California and the Northwest.
- **Rankings of state energy efficiency activities.** Annual state "scorecards" prepared for ACEEE.
- **Program evaluation reports.** Reports on programs across the nation.
- **Database of State Incentives for Renewables and Efficiency (DSIRE).** Program descriptions, implementation plans and evaluation results for programs and pilots similar to those pilots fielded by Hawai'i Energy in the current program year.
- **Individual utility websites.** For information on similar programs and initiatives.

New Initiatives and Pilot Program Analysis

The EM&V Contractor analyzed Hawai'i Energy's new initiatives and pilot programs by focusing on two initiatives that were most like traditional pilot programs: Central Plant Optimization and Condo Sub-metering. To evaluate these two initiatives the EM&V Contractor did the following:

- Reviewed similar pilots and programs elsewhere
- Prepared a generic pilot/new initiative Program Theory Logic Model (PTLM) as well as several program-specific models

- Reviewed initiative participation
- Conducted interviews with Program staff
- Conducted interviews with pilot participants

History of Annual EM&V-Related Research

The EM&V Contractor reviewed information regarding HECO utility programs operating in Hawaii prior to PY09, including:

- **2001-2007 HECO Utilities Evaluations.** Impact evaluations conducted every three years that provided independent estimates of program savings.
- **2008 Hawaii Integrated Resource Planning Document.** Contains energy savings and energy efficiency equipment saturation estimates.

PY09 EM&V Research

Table 3-15 presents the residential and business research activities completed by the EM&V Contractor in PY09.⁶⁵

Table 3-15 EM&V Research Activities – PY09

			PY09	
			Residential	Business
Impact	TRM Review	TRM Review	✓	✓
	Verification	Database Review	✓	✓
		Application of TRM Values	✓	✓
		Application and Invoice Review		✓
		Engineering Desk Review		✓
		On-Site Verification	✓	✓
		Upstream Lighting Review	✓	
		Total Resource Benefits Calculations	✓	✓
		Verification of Award Claim, Island Equity Calculations	✓	✓
Process	Participant Surveys		✓	✓
	Non-participant Surveys		✓	✓
	Trade Ally Interviews		✓	✓
Market Assessment	Market Assessment Evaluation		✓	✓
	Potential Study		✓	✓
Other Studies	Energy Efficiency Study		✓	✓
	History of Annual EM&V-Related Research		✓	✓

TRM Review

TRM Review

The EM&V Contractor reviewed the TRM and compared the savings values against other sources such as those in other jurisdictions and research documentation from KEMA (the EM&V contractor that evaluated the HECO utilities' prior energy efficiency programs), the American Society of Heating, Refrigeration and Air-Conditioning Engineers (ASHRAE), the National Renewable Energy Laboratory (NREL), and other organizations. The EM&V Contractor examined not only the derived deemed savings values, but also assumptions regarding operating conditions and baseline equipment, and the reasonableness of the supporting documentation (e.g., effective useful life (EUL) and system loss factor (SLF)) when compared to available sources and findings from other utility programs.

The EM&V Contractor did not make any recommendations for changes for Program Year 2009 but recommended changes for Program Year 2010.

Verification

Database Review

The EM&V Contractor confirmed that the claimed savings and measure installation counts in the PY09 Hawai'i Energy Annual Report matched the total savings, and measure counts in the PY09 program-tracking database.

⁶⁵ PY09 EM&V research activities compiled using information from: Program Year 2009 EM&V Verification Report. "Evaluation of the Hawai'i Energy Conservation and Efficiency Programs. Program Year 2009." Volume 1 of 2: Main Report. Prepared by Evergreen Economics. Prepared for Hawaii Public Utilities Commission. March 31, 2011. https://hawaiienergy.com/images/resources/EMV_ProgramYear2009_VerificationReport.pdf.

Application of TRM Values

The EM&V Contractor confirmed that the per-unit savings values for each measure in the program-tracking database mirror the approved (deemed) values in the PY09 TRM.

Application and Invoice Review

The EM&V Contractor reviewed business project files associated with claimed measures to verify measure counts and program eligibility. The EM&V Contractor checked data in the program-tracking database against participants' rebate applications, purchase invoices, and post-inspection forms.

Engineering Desk Reviews

The EM&V Contractor conducted technical engineering desk reviews based on electronic project files such as vendor records and equipment invoices. The engineering desk reviews verified the accuracy of original calculations and determined if the customer's actual operation was consistent with program assumptions. Additionally, the review ensured consistency, accuracy, and whether the measure or project met program requirements. Key pieces of information such as invoices, equipment specifications, descriptions from customers, project applications, and any calculations were reviewed to ensure that the savings were accurate and consistent with program-tracking data.

On-Site Verification

The EM&V Contractor conducted on-site verification visits for a sample of residential and non-residential facilities to confirm that the measures were installed, that they qualified for the Program, and were operational. During the on-site visits, the EM&V Contractor recorded the quantity of installed equipment verified by inspection and equipment specifications. These two pieces of information were used to ensure that the installed equipment was consistent with the information presented in the application and the program-tracking database and met Program requirements.

Upstream Lighting Review

For the upstream lighting measures in REEM, the EM&V Contractor conducted site visits and invoice audits to verify that CFLs sold through the upstream REEM program component were Program-qualifying, and to collect pricing information on bulbs. The research focused on participating manufacturers, distributors, and retailers.

- **Lighting retailer site visits.** The EM&V Contractor visited 14 retail stores across Oahu, Maui, and Hawaii for a sample of participating lighting retailers to verify that the stores met the requirements of the Memorandum of Understanding (MOU).
- **CFL retailer invoice audit.** The EM&V Contractor reviewed a sample of invoices from lighting retailers to ensure that the information in the database matched the invoices and to verify that the stores met the requirements of the Program participation agreement. Store name, stock-keeping unit (SKU) number and the number of packages from the program-tracking database were compared to the information on the invoices. The EM&V Contractor then compared the SKU numbers with a list of ENERGY STAR certified CFLs, as reported on the ENERGY STAR website.

Total Resource Benefits Calculations

A separate verification was conducted for the net Total Resource Benefit (TRB) presented in the PY09 Annual Report. Using verified net savings (kW and kWh) and approved measure effective useful lives (EULs) given in the TRM, the EM&V Contractor replicated the TRB calculations described in the PY09 Annual Report.

Verification of Award Claim, Island Equity Calculations

The Hawaii Public Utilities Commission (HPUC) sets performance goals and incentives for Hawai'i Energy to achieve. Verified savings were used to evaluate how well the Program is meeting its goals to distribute benefits across islands in a manner deemed equitable by the HPUC.

Process

Participant Surveys

The EM&V Contractor completed participant surveys for both residential and non-residential customers to verify that the customer received a rebate for a program measure, had installed the measure, and that the measure was still operable. The surveys also included batteries on process evaluation (e.g., customer satisfaction and program awareness) and market assessment (e.g., energy efficiency equipment saturation and energy efficiency awareness, behaviors, and attitudes).

Non-participant Surveys

The EM&V Contractor completed general population surveys using random digit dialing (including cell phones) for all residential type customers (e.g., renters, owners, individually metered, master-metered, military, and civilian). The residential survey included the following survey batteries:

- Home and household characteristics for demographics and market potential
- General energy efficiency awareness, attitudes, behaviors, and awareness of other Hawai'i Energy programs/campaigns
- CFL awareness, purchases, satisfaction, saturation, storage, and installations

Additionally, the EM&V Contractor completed non-residential, non-participant surveys to provide a snapshot of market conditions. The business survey included the following survey batteries:

- Account characteristics
- Participation in Hawai'i Energy and earlier programs
- Barriers to participation
- General and energy-saving investment activity in the last two years
- Plans for future investment
- Detailed investment in shell, cooling, motors and drives, lighting, air compressors, commercial cooking, pools, clothes washers, controls, process, and other measures
- Investment criteria

Trade Ally Interviews

The EM&V Contractor completed in-depth interviews with participating and non-participating contractors across a variety of industries, including lighting, HVAC, and solar water heating. The in-depth interviews provided data that supported the impact evaluation, process evaluation, and market assessment. Feedback from the in-depth interviews provided insight into how the programs had been perceived by retailers. Additionally, the interviews revealed how utility customers think about investment in efficient equipment and how trade allies can be engaged to expand the market.

Market Assessment

Market Assessment Evaluation

The EM&V Contractor completed the following research activities to support the market assessment evaluation:

- General population surveys
- Non-residential non-participant surveys

- Contractor interviews
- Lighting and appliance retailer interviews
- Comprehensive review of energy efficiency potential studies and other secondary research

Potential Study

The EM&V Contractor compared program savings both by sector and by end-use to the achievable savings potential estimated by various studies conducted in Hawaii in the past several years, including:

- A 2004 study by Global Energy Partners (GEP) estimated maximum achievable potential by 2019 by sector and end-use (the EM&V Contractor scaled these results to actual 2009 usage for comparison purposes)
- A 2010 study by Booz Allen Hamilton (BAH) updated and expanded upon the study listed above, focusing on six sectors that account for 62 percent of Hawai'i Energy's usage

Other Studies

Energy Efficiency Study

The EM&V Contractor reviewed several studies that were conducted at the national, state, or regional level on initiatives outside of Hawaii to update their understanding of national energy efficiency market conditions, including:

- Energy Star appliance sales figures by state from the U.S. Environmental Protection Agency (EPA)
- National CFL market profiles. Annual D&R International profile of the CFL market, including sales and market share estimates
- Various CFL industry papers and studies. Key papers and studies on CFLs from the International Energy Program Evaluation Conference (IEPEC) and American Council for an Energy Efficient Economy (ACEEE) conferences, as well as recent evaluations conducted in California and the Northwest
- Rankings of state energy efficiency activities. Annual state "scorecards" prepared for ACEEE
- Program evaluation reports are posted at calmac.org, energytrust.org, nwalliance.org, and neep.org
- Rebate levels from other regions from the Database of State Incentives for Renewables and Efficiency (DSIRE)

History of Annual EM&V-Related Research

The EM&V Contractor reviewed information regarding HECO utility programs operating in Hawaii prior to PY09, including:

- **2001-2007 HECO Utilities Evaluations.** Impact evaluations were conducted every three years that provided independent estimates of program savings.
- **2008 Hawaii Integrated Resource Planning Document.** Contains energy savings and energy efficiency equipment saturation estimates.

A | EM&V Research Category Definitions

The evaluation activities for PY09 through CY24 consist of dozens of research categories across residential and business sectors. Table A-1 provides a high-level definition for each EM&V research category, however the specific scope and approach for carrying out the work for a given category may vary from year-to-year.

Table A-1 EM&V Research Category Definitions

EM&V Research Category	Definition
Mid-Year TRM Update	Additions and modifications to the TRM for a given program year during the middle of the program year
TRM Review	Review of the TRM content (assumptions and resources) while providing recommendations for improvement
TRM Recommendations Review	Review of recommendations provided as part of a previous TRM review to ensure most current version of the TRM incorporated these changes
Major TRM Update	Comprehensive update of the TRM based on findings during TRM Review
TRM Framework	Creation / update ⁶⁶ of document that guides the development, maintenance, and application of the TRM
Program Staff Interviews	Interviews with program staff at the beginning of the verification process for a given program year to gain a better understanding of program design and delivery, to discuss successes and challenges, and to help identify and prioritize verification tasks
Database Review	Review Hawai'i Energy program-tracking database by checking for duplicates and comparing to claimed savings in Annual Report
Application of TRM Values	Verify that the Hawai'i Energy program-tracking database applied the appropriate per-measure TRM values
Application and Invoice Review	Review of project applications and documentation to ensure consistency with the Hawai'i Energy program-tracking database
Engineering Desk Review	Detailed review of project files used to prepare for site visit verification
On-Site Verification	Site visits to verify measures in-place and operating, measure quantity, and measure type. Data collected on site used to calculate ex post savings
QA/QC Project Reviews	Review of available project documentation to determine whether Hawai'i Energy demonstrated sufficient quality assurance and control practices in the rebate process
Upstream Lighting Review	Invoice review comparing measure quantity and type to the data in the Hawai'i Energy program-tracking database
Peer Comparison Billing Data Review	Ex post calculations using billing data for Peer Comparison Group
Market Transformation Verification	Validation of achievements for Transformational Programs

⁶⁶ The TRM framework was first developed during the PY17 EM&V research cycle. It may need to be updated during future program years.

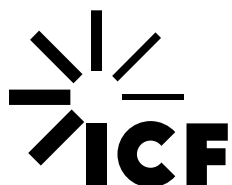
Hawai'i Energy: History of Annual EM&V-Related Research Report

EM&V Research Category	Definition
Customer Satisfaction Verification	Review of Hawai'i Energy's customer satisfaction feedback system and verification of customer satisfaction performance results
Total Resource Benefits (TRB) Calculations	TRB calculations using verified savings and approved avoided energy and capacity costs, and comparing to claimed values in the Annual Report
Verification of Award Claim, Island Equity Calculations	Award calculations using verified results. Verification of incentive distribution across islands
Net-to-Gross (NTG) Assessment	Assessment intended to frame on-going research related to attribution for demand-side management programs
Integrated Building Design and Construction Standards Verification	Documentation review to verify quantities and savings in the project documentation to the values recorded in the program-tracking database
Small Business Direct Install Lighting (SDBIL) Verification	Separate verification for SBDIL measures that require a review of inspection reports to ensure consistency within the program-tracking database
Peer Group Comparison Control Group Analysis	Analysis using phone surveys and billing data to develop independent energy savings estimates
Solar Water Heating Billing Analysis	Separate analysis targeting solar water heating measures
Condominium Sub-Metering Analysis	Billing analysis to estimate average savings and compare to the TRM value
EEPS Review Research	Analysis to support the report to Legislature on Hawaii's Energy Efficiency Portfolio Standard
Peer Program Incremental Savings Approach	Literature review of behavioral program evaluations that have measured persistence/decay rates of savings, and research design for selective stoppage of treatment study
NTG and Baseline Approach	Literature review of best practices for establishing baselines and NTG ratios to inform net savings approaches for Hawai'i Energy programs
LED Lifetime Savings	Literature review of baseline assumptions and the effective useful life for LEDs to assess how EISA legislation affects lifetime savings calculations
LED Market Transformation Attribution Study	Review of available literature on the market effects of upstream lighting programs and an assessment of the market effects that may be reasonably attributable to Hawai'i Energy's past upstream lighting program
C&S Attribution Study	Review of market data to forecast the amount of demand and energy savings expected to result within the State of Hawaii from building code compliance enhancement and from newly adopted state appliance standards; review of program documentation and available literature on C&S attribution to estimate the portion of the statewide C&S impacts that can be credibly attributed to the influence of Hawai'i Energy's C&S program
Peer Stoppage Treatment Study	Analysis to develop estimates of the incremental benefits of continuing to send Peer Comparison home energy reports (HER) to program participants.

EM&V Research Category	Definition
Participant Surveys	Surveys with customers who received rebates through residential or business programs to gather information for measure verification and customer satisfaction
Non-participant Surveys	Surveys with the general population to gather information related to household characteristics, demographics, market potential, and awareness
Trade Ally Interviews	In-depth interviews with contractors to gain insight into program operation and processes
Focus Group Data Collection	Group sessions with participation from contractors to gather information related to changes in program offerings and design that could encourage future participation
Market Assessment Evaluation	Review of internal data, documentation, and feedback from Hawai'i Energy staff, program participants, and stakeholders to evaluate the market
Baseline Study	Assessment of key building characteristics, equipment, appliances, and use patterns within Hawai'i Energy service territories used to establish a baseline for future planning, program effectiveness, and energy efficiency progress toward achieving related goals
Baseline Supplemental Surveys	Supplemental surveys with customers who previously participated in the baseline study to capture additional insight into attitudinal and behavioral factors relevant to understanding customer actions related to energy efficiency
Potential Study	Comparison of program savings by sector and end-use to the achievable savings potential estimated by various studies conducted in Hawaii
Food Service Sector Market Assessment	Food service research used to assess the potential for increasing energy efficiency efforts in the market
Upstream Lighting Program Analysis	Annual analysis to provide insight into how the program adapted to the changing residential lighting market by reviewing sales records for qualifying measures sold through the program each year
Non-Energy Benefits Literature Review	Review of literature on non-energy benefits of energy efficiency programs
Economic Impact Analysis	Analysis used to measure program impacts including changes in output, wages, business income, employment, and indirect business taxes
Energy Efficiency Study	Review of studies to understand national energy efficiency market conditions
New Initiatives and Pilot Program Analysis	Analysis of new initiative and pilot programs using program staff and pilot participant survey data, initiative participation, and additional research
Hours of Use Inputs for Key C&I Programs	Validation of contractor-based hours of use inputs for SBDIL and Custom Lighting Programs
Potential Overlap Between Key C&I Programs	Investigation of potential overlap for measures associated with C&I Prescriptive, SBDIL, and Midstream efforts
Comprehensive Longitudinal Effects (CLE) Study	A study that quantifies and describes opportunities that remain for Hawai'i Energy programs to achieve long-term energy savings

Hawai'i Energy: History of Annual EM&V-Related Research Report

EM&V Research Category	Definition
History of Hawaii Building Energy Codes	Assessment of past and present Hawaii building energy codes
Hawai'i Energy Awareness Study	Study that measures awareness and knowledge related to actions that customers take to save energy since the inception of Hawai'i Energy in 2009
Historic Participation Analysis	Assessment of past program accomplishments in Program participation and savings impacts
History of Annual EM&V-Related Research	Assessment of past EM&V related research



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